



# **EHR Association Interoperability Roadmap**

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**Version 3.0**

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## Executive Summary

Electronic health records (EHRs) hold the potential to improve the quality and safety of patient care while increasing the efficiency and productivity of the healthcare system as a whole. Realizing this potential, however, will depend on widespread adoption of EHRs and, more importantly, on the implementation of a common foundation of standards for interoperability so that different systems can accurately and securely exchange patient data.

The HIMSS Electronic Health Record Association (EHR Association) Interoperability Roadmap provides a pragmatic, logical structure for implementation of such a foundation. Its purpose is to serve as a guide for those involved in the development of an interoperable healthcare system, from senior executives and product managers to industry analysts and policy makers.

This Roadmap, when first published in 2006, was a first and novel cross-industry effort to articulate an achievable path to interoperability. The foundation we have developed identifies four levels of specificity, from high-level business use cases to the most granular technical requirements. It recognizes that progress had to be incremental, identifying opportunities for immediate benefit and building on that foundation to achieve interoperability in four clearly defined phases. While these phases build on each other, they do not require that one be fully completed before beginning work on the next.

The progress accomplished in the past three years has confirmed the validity of this roadmap and the strategic importance of such an effort. The principles identified have proven their relevance, the step-wise approach has been actively engaged, and the first steps are well advanced in their realization.

This updated version of the Roadmap accounts for such progress, and identifies the elements that could accelerate the deployment of the early steps while refining the next steps to be engaged.

In developing this Roadmap, we have sought input from a broad range of stakeholders – experienced EHR vendors with a significant number of successful implementations, as well as healthcare providers, payers, consumers, standards development organizations, professional associations, health information technology (HIT) advocacy organizations, government organizations, and others. This breadth of perspectives ensures that anyone involved with the planning, development, and implementation of HIT – regardless of size of organization or budget – will find valuable guidance here for the requirements, services, timeline, and other facets of implementing a viable interoperable network. As the Office of the National Coordinator on HIT promulgated its use cases, the HIT Standards Panel developed its interoperability specifications based on harmonized standards, and the Certification Commission on HIT set its interoperability criteria, we found that these now widely accepted technical choices were precisely aligned with this Roadmap. This further confirmed the validity of the work we have done here. This update provides details on this alignment with HITSP and CCHIT standards.

The EHR Association continues to welcome feedback from stakeholders at our Web site ([www.himsssehra.org](http://www.himsssehra.org)). Stakeholders can also review EHR Association's responses to comments that have been posted on the site.

This Roadmap recognizes both the business and technical challenges of achieving interoperability. We have utilized proven processes and existing standards; we have also taken a business-driven approach that provides sufficient flexibility for individual users to implement architecture that meets their specific business needs.

Our goal is to enable vendors, providers, and other stakeholders to align their common objectives and to engage in development that is not bounded by individual silos. Organizations that incorporate this Roadmap into organization planning and development can take advantage of the proven methodologies and detailed analysis contained here to attain needed continuity with other efforts to achieve an interoperable healthcare system.

55 Since the first iteration of this Roadmap was published, our members have implemented various pieces of  
it, both within the U.S. and around the world – and are demonstrating considerable success. Some of  
these successes are discussed in this new version along with practical ideas for increasing the rate of  
adoption to a higher level. EHRA's vision is that this updated Roadmap will further mobilize the leadership  
of healthcare organizations, information technology vendors, and other relevant stakeholders to work  
60 toward the common goal of interoperability.

## Preface

65 The HIMSS Electronic Health Record Association (EHR Association) was formed in 2004 to provide a collective voice with which to respond to governmental and other external initiatives affecting electronic health records (EHRs) and the creation of a nationwide health information network (NHIN). EHR Association's mission is:

- 70 • To improve healthcare by advancing the EHR industry as a whole and promoting the rapid adoption of electronic health records;
- To deliver immediate and future value to healthcare providers and patients by providing a unified voice and a forum for cooperation for the EHR vendor community; and
- 75 • To serve as leaders in standards development, EHR certification, interoperability, advancing performance and quality measures, and other EHR issues subject to an increasing number of initiatives and requests by government, payers, patients and physician associations.

80 EHR Association currently comprises 41 of the leading ambulatory and enterprise EHR vendors, whose customer base represents more than 90 percent of healthcare providers in the U.S. We believe that rapid, widespread adoption of EHRs will help improve the quality of patient care and the productivity of the healthcare system. Within the association, EHR vendors can work together on issues such as functional standardization, certification, and interoperability – issues that affect the adoption of EHRs across the healthcare setting. EHR Association members can reach consensus on basic principles of EHR  
85 implementation, while continuing to diverge in practice for business and competitive reasons.

One of EHR Association's first initiatives was a comprehensive response to the Request for Information promulgated by Dr. David Brailer, then head of the Office of the National Coordinator for Health IT (ONC), which included the first iteration of this Interoperability Roadmap.

90 In order to foster broad adoption of the Roadmap, EHR Association worked extensively both within our membership and with a wide variety of other stakeholders, including:

- 95 • Professional associations representing diverse stakeholders such as the American College of Cardiology (ACC), the American College of Physicians (ACP), the Radiological Society of North America (RSNA), the American Hospital Association (AHA), and the American College of Emergency Physicians (ACEP), the National Quality Forum (NQF);
- 100 • HIT advocacy organizations, such as the Markle Foundation's Connecting for Health, the e-Health Initiative, and the Center for Health Transformation;
- National health information technology organizations, such as the Healthcare Information and Management Systems Society (HIMSS), Integrating the Healthcare Enterprise (IHE), and the American Health Information Management Association (AHIMA);
- 105 • National and international standards development organizations (SDOs), such as HL7, ASTM International, the Organization for the Advancement of Structured Information Standards (OASIS), and the International Organization for Standardization (ISO);
- 110 • Governmental organizations such as ONC and the previous American Health Information Community (AHIC) now superseded by the National e-Health Collaborative, (NeHC), as well as the harmonization of standards with the Healthcare Information Technology Standards Panel (HITSP) and certification bodies, such as Certification Commission for Healthcare Information Technology (CCHIT).

115 Deployment Projects in care delivery organizations and health information exchange projects that have the foresight and wisdom to adhere to robust implementable interoperability specifications such as HITSP specifications and IHE profiles. [The North Carolina Healthcare Information and Communications Alliance, Inc. \(NCHICA\)](#), [the Massachusetts Health Data Consortium \(MHDC\)](#), [Vermont Information Technology Leaders](#), [Keystone Health Information Exchange \(PA\)](#), [CareSpark](#) are such examples.

120 The viability of this Roadmap is in large part due to the participation of all these diverse stakeholders. To that extent, EHR Association is merely a steward, not an owner, of this process. The value of this Roadmap depends on healthcare providers and policy makers accepting and implementing the recommendations that we put forth here.

## 125 Roadmap Overview

130 The U.S. healthcare system is in crisis. Healthcare consumes an ever-increasing share of our gross domestic product – much of it driven by treatment for a handful of chronic diseases. Medical errors kill about 100,000 people every year<sup>1</sup>, and may affect almost 1.5 million more<sup>2</sup>. Natural disasters can wipe out hundreds of thousands of medical records in the blink of an eye, jeopardizing the care of the most medically fragile members of a community. In stunning contrast to the technological advances in diagnosis and treatment that have been made over the last century, healthcare lags behind most other industries in its use of information technology – and yet, IT can address all of these problems and more. Our largely paper-based healthcare system is at best inefficient and at worst actually detrimental to patient care.

135 In 2004, President George Bush announced the goal of having an electronic health record (EHR) for everyone in the U.S. within 10 years. To guide this effort he established the Office of the National Coordinator for Health IT (ONC), which was recently established by legislation: the American Recovery and Reinvestment Act (ARRA) signed by President Obama in February 2009. ONC's role is not to mandate the use of HIT, but to use a variety of methods to encourage the formation of a nationwide health information network (NHIN) that will transform healthcare delivery. As part of the efforts of the ONC, AHIC, HITSP and CCHIT were launched to focus in on use cases, the harmonization of standards for use in Health IT and criteria development for certification of Health IT. As a result, use cases have been recognized by ONC and standards to help with the implementation of them are now available. 140 Furthermore, CCHIT is in its third year of certifying systems against criteria that demonstrate that a system is not only able to perform core capabilities but is also interoperable with other systems based on the incorporation of standards developed by HITSP. Thus those interested in purchasing HIT products are further able to make an informed decision as to the benefits of such an investment. ARRA promotes not only the incorporation of interoperability into product features, but also incents providers based on 145 "meaningful use" of those features – a laudable goal because real-world implementation, not just theoretical ability to interoperate, is necessary to actually improve healthcare outcomes, increase quality, and drive out waste.

155 Adoption of EHRs within a single healthcare organization can help make patient care safer and more efficient, but to have a significant impact requires robust health information exchange across the entire continuum of care. To do so, all of the disparate HIT systems in use need to be interoperable – that is, a provider must be able to securely and seamlessly access all of a patient's medical information regardless of where that information is housed. 160

### ***Prerequisites for Achieving Interoperability***

165 The path to interoperability is fraught with challenges. Some of them are technical – determining what standards should be used to achieve interoperability and implementing those standards within HIT systems. Some are cultural – encouraging both vendors and providers to share information. And some are financial – identifying sources of funding needed to acquire the technology and to establish and sustain health information exchanges. 170

**Interoperability** is the ability of two or more systems or components to exchange information and to use the information that has been exchanged.

**Functional interoperability** is the capability to reliably exchange information without error.

**Semantic interoperability** is the ability to interpret, and, therefore, to make effective use of the information so exchanged.

*Source: IEEE Standard Computer Dictionary: A Compilation of IEEE Standard*

<sup>1</sup> *To Err Is Human: Building a Safer Health System* (2000); Institute of Medicine

<sup>2</sup> *Preventing Medication Errors: Quality Chasm Series* (2007); Board on Health Care Services

Nonetheless, we believe that interoperability is achievable, under certain conditions outlined in this Roadmap.

### Stakeholder involvement

175 The starting point is the involvement of a wide variety of stakeholders, which has proven to be valuable in other similar efforts. For example, the Digital Imaging and Communications in Medicine (DICOM) standard for sharing images was the result of user and vendor collaboration spanning national borders, in order to achieve “out-of-the-box” sharing of images. Diagnostic imaging vendors historically used  
180 proprietary formats which allowed CT and MR images to be shared among systems supplied by the same vendor, but not between competing systems. DICOM allowed images to move from system to system, enabled hospitals to centralize storage of images to reduce costs, and led the radiology department to move toward diagnosing images on a computer screen. Significantly, DICOM was rapidly and widely adopted because it was the result of a joint effort among the radiology and cardiology communities and diagnostic imaging vendors, rather than the product of government intervention.

185 The effectiveness of DICOM led to a desire for improving information exchange between the radiology department and other clinical IT systems in the hospital. To accomplish this, the Radiological Society of North America, the Health Information Management and Systems Society (HIMSS), the American College of Cardiology, the American College of Physicians, and other professional organizations sponsor a user-  
190 led initiative known as Integrating the Healthcare Enterprise (IHE) to create a standards-based foundation for clinical IT. IHE’s interoperability showcases – held at major industry conferences – encourage competing vendors to build and demonstrate data exchange between their products via a collaborative and transparent process. IHE’s scope includes radiology images, medical summaries, laboratory results, cardiology reports and a secure information exchange infrastructure – the very information that today is  
195 often still faxed, couriered, or mailed between providers at the majority of healthcare organizations in the U.S.

200 EHR Association’s approach to interoperability is modeled on IHE’s proven methodology. By working together, vendors, providers, and industry experts can drive change and improve the processes by which healthcare is delivered. EHR Association’s mission is not to develop standards, but rather to help stakeholders focus their efforts, to support the work of standards development  
205 organizations such as HL7 DICOM, NCPDP, X12 or ASTM and to encourage adoption of standards by our members and other stakeholders. We are also actively involved in organizations such as the Health Information Technology Standards Panel (HITSP).

210 HITSP is responsible for harmonizing standards proposed by standards development organizations, and as such, it creates a centralized place for vendors to obtain specifications for implementation, with specific focuses on Interoperability. In addition, CCHIT utilizes many of the  
215 standards proposed by HITSP for incorporation into the test scripts and criteria. HIMSS EHRA members are well represented at HITSP quarterly meetings and other events and continue to be actively involved in their  
220 standardization efforts and comment periods.

While vendors and other stakeholders are not bound by EHR Association’s recommendations, there are acknowledged reasons to follow a common Roadmap. Interoperability succeeds only to the extent that the majority of vendors implement a common technical  
225 and semantic foundation. In the long run, it is in the interests of vendors and other stakeholders to face ongoing challenges and make compromises for the greater good of all care providers and, in the end,

#### ***What is a digital document?***

Throughout this Roadmap, the term “document” is used to mean a defined set of electronic data, rather than a traditional paper record.

A digital document is:

- Computer-processable (as opposed to a .pdf or .jpg image of the data);
- Structured data (e.g., medication list, allergy list, diagnoses, etc.);
- Produced by a single source (e.g., a consumer, payer, pharmacist, provider, etc.); and
- Attested by the source.

Related health record elements may be grouped by the source to form a single document.

Each electronic document includes both specific medical information about the patient plus sufficient context to provide a level of confidence in the data.



230 patients. Achieving interoperability will require coordinated strategies that help providers achieve optimum workflow with reasonable investment, while building toward an increasingly consumer/patient centric model of healthcare. Without this, we will perpetuate the current Babel of incompatible systems that are difficult and costly to implement, and we will fail to realize the benefits that the NHIN can provide.

### Phased implementation

235 On an undertaking of this scope, progress will necessarily be incremental. This Roadmap outlines a four-stage approach to achieving interoperability, with each phase driven by use cases that explain why information exchange is necessary. These phases build on each other and provide increasingly rich functionality to deliver the electronic health record within the timeframe of the national HIT agenda. Realistic measures for success should be defined and monitored in real implementations, to ensure that HIT (and interoperability in particular) delivers the desired benefits.

- 240 • **Phase 1: Share Care Status Summaries:** Structured (but mostly text-based) medical summaries support transition of care among providers.
- **Phase 2: Share Diagnostic Results and Therapeutic Information:** Adds patient-created information and emergency summaries plus e-Lab and e-Prescription, with selected coded information.
- 245 • **Phase 3: Advanced Clinical Support and Access Control:** Extends access control, exchange of extensively codified continuity of care documents and dynamic queries for medications and allergies with extensively coded information. Introduces a basic level of support for quality reporting and public health support.
- 250 • **Phase 4: Collaborative Care, Active Quality Reporting and Health Surveillance:** Introduces workflow-oriented collaborative services and the second generation of public health surveillance and quality reporting.

255 As of this writing, parts of Phase 1, 2 and 3 are well under way. Bringing each of the succeeding phases to availability for testing and demonstration purposes should take between one and five years, depending on the level of investment and incentives that exist. Market forces will determine when these products will be commercially available.

### Coordinating Adoption

260 Standards are necessary for interoperability, but before standards are used effectively, there are a number of steps that occur to bring these to market. Below is the typical process by which standards, and in this case Interoperability, are adopted:

- 265 1. **Standards in development.** Standards development organizations (e.g. HL7) work and develop technical specifications by which information can be exchanged. These may take months to years to complete.
2. **Standards Harmonized.** The base standards are approved and harmonization has defined a complete set of interoperability specifications (e.g. HITSP) to support the specific interoperability use case (e.g., sharing of patient summary records).
- 270 3. **Standards Implementable.** The corresponding conformance testing tools, the certification process (e.g. CCHIT), and the cross-product interoperability testing (e.g., IHE Connectathon) are available and the use cases have been piloted in some products and organizations (EHR, HIE).
- 275 4. **Standards Piloted.** Broad product availability is reached and several pilot installations are effective in delivering care, with the necessary security, privacy and other policies.
5. **Standards Adopted.** Standards-based interoperability for the specific interoperability use case (e.g. sharing of patient summary records) is broadly used. A few years may elapse between steps 4 and 5, because of the time organizations need to replace legacy products or migrate to the latest (certified) versions of products, and to bring interoperability into production.

## Coordinating Technology and Policy

280 In developing this Roadmap, we have relied heavily on the Connecting for Health Common Framework. Like health information exchange, interoperability also includes both technical and policy components.

285 The policy aspects of interoperability comprise “rules of the road” as to what minimum level of data should be exchanged and how and to whom that information will be made available. These aspects should be considered in the development of health information exchange use cases, and will be shaped by the groups exchanging the information.

290 The focus of this Roadmap is on the technology aspects of interoperability – factors such as data standards and integration profiles used to describe the structure, format, and context of the data being exchanged.

295 The experience of EHR Association members worldwide indicates that most of the interoperability components needed for nationwide HIT programs in clinical information are common to a high degree across national boundaries. Relatively few areas require specific national customization, and those that do can be more easily implemented as national extensions to the underlying standards, rather than as separate (and possibly competing) standards. Because diseases do not recognize national borders, surveillance for bioterrorism or epidemics such as avian flu will be more effective if systems are interoperable across those borders as well. U.S. status with various international organizations may ultimately be affected by how well we can respond to these challenges as part of a global paradigm. Further, the ability of U.S. IT vendors to compete in a global market will be fostered by harmonization of international standards.

## Defining the Core Technical Foundation

This Roadmap distinguishes four levels at which a common foundation for interoperability can be defined:

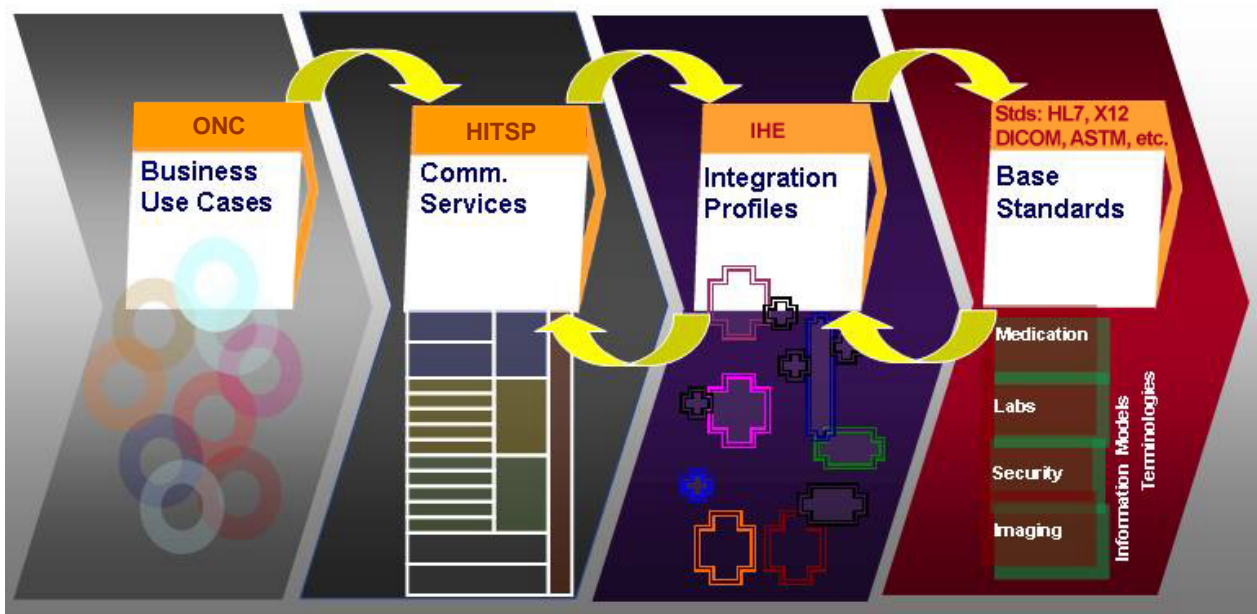
- 305 • **Business level:** This encompasses health system objectives such as “chronic disease management” or “patient empowerment with a medication history.” There are many ways of identifying and structuring use cases at the business level, which contributes to the challenge of creating a comprehensive list. A pragmatic approach employed by AHIC and ONC, as well as the vendor community, is to select a small – and therefore achievable – number of use cases (three or four initially) to scope and implement.
- 310
- 315 • **Communication Service Level:** A communication service defines a number of related means to exchange specific types of health information from one system to another or accessing it from a remote system. Examples of communications services are “electronic drug prescriptions,” “sharing of patient’s medical summaries,” or “access to a patient’s current allergy list.” This is the level at which many development projects are already taking place around the world, and is therefore the level addressed by the Roadmap. The communication services selected are those most likely to be needed to support a broad range of likely business-level use cases.
- 320 • **Integration profile level:** More granular than the communication service level, the integration profile level attempts to factor common interoperability building blocks in order to maximize reuse of specification and implementation methods, while allowing for evolutionary growth within a domain. Multiple standards are generally needed to define an integration profile. This is the level at which it is most practical to perform interoperability conformance testing – exemplified by IHE integration profiles, many of which have been adopted by HITSP.
- 325
- **Base standard level:** Base standards are used across a wide range of industries to achieve fundamental IT interoperability or security management. Base standards are foundations that enable

330 the creation of messages and documents, with specific vocabularies, to support any possible use case  
 in their domain. Like the other three levels, base standards development is also use case-driven, but  
 is faced with the significant challenge of anticipating a much greater variety of needs and market  
 evolution. The large number of standards development organizations (SDOs) working on base  
 standards means there is the risk of both overlaps and inconsistencies between approved standards.  
 335 Because these standards are not necessarily specific to healthcare, their use in this setting requires a  
 number of tasks that are provided at the integration profile level (e.g., selection among competing  
 standards to identify healthcare-suitable options).

340 The required flexibility of base standards makes development a long-term activity with often  
 unpredictable delivery schedules. For this reason, we recommend that standards development and  
 integration profile development should be separate activities that operate on different schedules and  
 consensus processes, but with strong two-way collaboration. We also recommend that SDOs offer a  
 maintenance process that allows for approved standards to be updated with newly identified content  
 as these standards make their way into integration profiles.

345 Figure 1 illustrates how these four levels support each other by adding specific technical depth as one  
 moves from the level of business use cases (at the left side of the diagram) all the way to the most  
 granular details needed to accomplish effective, testable and robust interoperability (at the right). This  
 Roadmap focuses on the middle two layers, where a critical definition of building blocks for common  
 solutions takes place.

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**Figure 1: The Four-Level Foundation for Defining Interoperability**

355 This Roadmap also defines essential elements and requirements for the proposed nationwide health  
 information network (NHIN) as well as any local or regional health information exchange (HIE). These  
 elements are:

- Utilize “thin” architecture for the core NHIN, including its sub-networks, and leverage the functionality  
 of the edge systems that connect to it;
- Create an architecture with the necessary flexibility to support centralized or distributed data  
 repositories within the NHIN core or any of its sub-networks without the need for multiple boundary  
 interfaces to edge systems; and

360

- 365
- Simplify the infrastructure by limiting the number of core functions that are included within the NHIN and its sub-networks.

370 In this context, it is important to recognize that the role of the NHIN and its sub-networks is as a set of communications services that enable information to be shared or exchanged among systems/applications such as EHR system or lab or pharmacy systems. The NHIN and its sub-networks are not applications or systems. The significance of this distinction is to ensure that the focus remains on the needs of the clinical end-users and the information they exchange.

375 The fact that the infrastructure is transparent with respect to clinical content is important, both because it drastically reduces the costs and operational complexity of the NHIN and of its sub-networks, and because it ensures that massive ongoing reinvestment will not be required to keep the NHIN current with constantly evolving clinical vocabularies and technologies. Building the NHIN as a thin infrastructure and allowing it to leverage the capabilities of existing edge systems (EHR systems and others) will be more cost-effective than duplicating edge system functionality within the core. Thin architecture can evolve more easily, without creating additional barriers to future evolution of the edge systems. Keeping the infrastructure simple, rather than building too much of functionality into it, means that users will be able to access the NHIN from a variety of different types of edge systems. It would not require that every provider have a full EHR in order to access the NHIN.

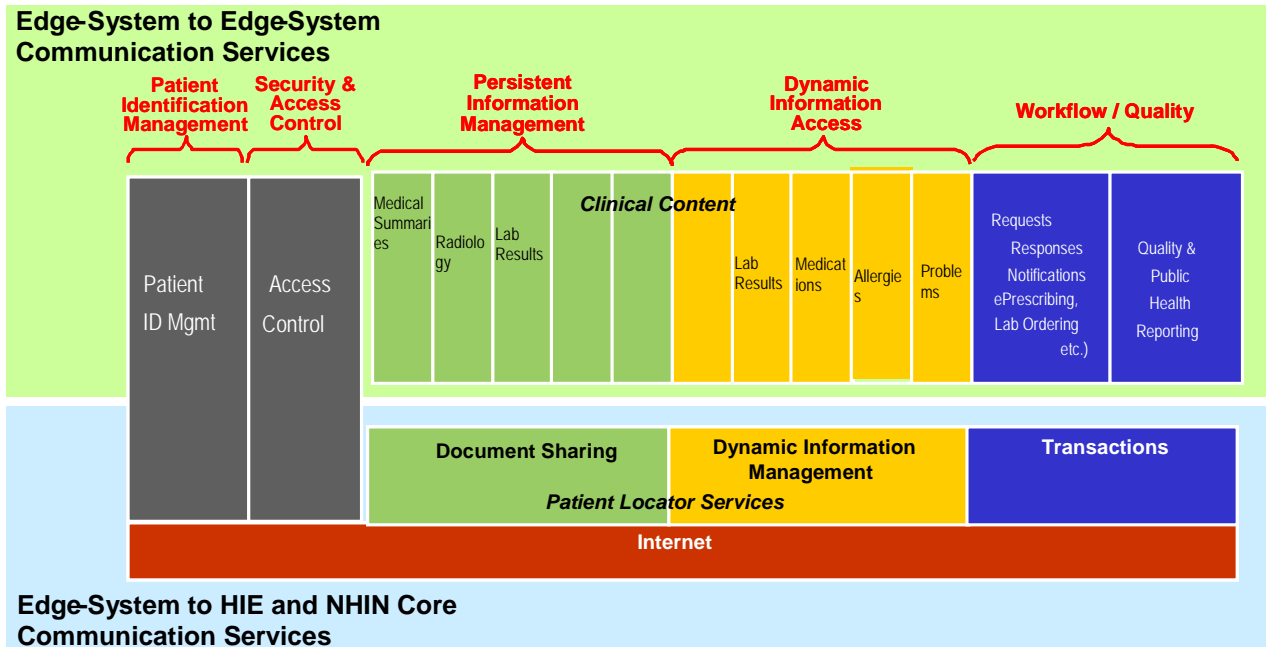
385 In this model, the functional requirements of the NHIN would focus on ensuring transparency at the boundaries between core and edge systems, and at the boundaries between edge systems. The role of the infrastructure would be to move data from one system to another, with a minimum of data actually stored within the core. This provides the necessary flexibility to support sub-networks of the NHIN (HIEs) regardless of whether their data are centralized or distributed. This flexibility will reduce the cost of development for edge systems by avoiding a proliferation of interfaces: a vendor can rely on a single solution that will work within either a centralized or distributed environment.

390 Similarly, limiting the core functions of the NHIN will lead to more uniformly robust edge systems, without the need to market many different variations.

#### 395 **Identification of the Fundamental Requirements and Infrastructure**

The phased approach of the Roadmap defines and delivers required infrastructure to facilitate cross-enterprise and constituent communication, including:

- 400 • Security and access control;
- Patient identification management;
- 405 • Persistent information management (storing/sharing aggregated records from uncoordinated sources across time, *e.g.*, medical summaries);
- Dynamic information access (direct request/response interactions to specific target systems, *e.g.*, query of immunization registry); and
- 410 • Workflow and quality (cooperative work distributed across entities, *e.g.*, ordering and results/status of lab tests or prescriptions).



**Figure 2: Roadmap Infrastructure Requirements**

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Of the above five functions – which have both edge-to-edge and edge-to-core components – the first two (Patient Identification Management, Security and Access Control) are foundational to the NHIN; without these, nothing else can be accomplished.

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Once those have been established, the first priority should be persistent information management. Also referred to as "document sharing" by analogy with the world of paper records, the fundamental characteristic of persistent information management is to allow the longitudinal aggregation of a health record with incrementally added content from uncoordinated multiple sources over time. Each electronic "document" includes both specific medical information about the patient, plus sufficient context to provide a level of confidence in the data in a form that can be both read by a provider and processed by a computer. For example, the document might list the prescribed medications associated with a recorded medical history and the known allergies at the time care was provided for the diagnosed problems. Each source is responsible for maintaining its own contribution to the record, which can include medical summaries (problems, medications allergies, etc.), radiology reports or images, laboratory results, or any other data that may be collected about the patient. Most of the use cases identified to date rely on such document sharing.

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Again, the structure of the NHIN needs to be flexible enough to allow persistent data to reside either in the core or in the edge systems. Providers and HIE organizations should be the decision-makers about where their data is stored. In this way, the NHIN will be able to accommodate the largest variety of edge systems.

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In the phased approach described above, document sharing comprises Phase 1, while dynamic queries and workflow are later priorities that are part of Phase 2. The model allows for some temporal overlap between the phases, so that some simplified areas of workflow (e.g., delivery of lab results to ordering providers) could be in place before Phase 1 is completed.

**Benefits of Following the Roadmap**

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This Roadmap offers a plan that vendors and their customers can adopt and implement in a systematic manner to incrementally advance levels of interoperability. As IT platforms evolve and progressively

become more comprehensive, vendors and providers can realize a return on their investment at each stage of the process.

### A Pragmatic Solution

450 The Roadmap achieves complete and rich interoperability in four clearly defined phases, each providing incremental and sustainable value. While these phases build on each other, they do not require that one be fully completed before beginning work on the next. Each phase provides benefits that can be measured in terms of quality, efficiency, and cost-savings, as explained below. The scenario described in this table is based on the example of Dr. Ernesto Africano, taken from the report “Ending the Document Game – Connecting and Transforming Your Healthcare Through Information Technology” (Commission on Systemic Interoperability, 2005).

455

### An Implemented Solution

460 This Roadmap is based on proven methods and existing standardized interoperability technology. Phase 1 is fully specified and early implementations have been tested, demonstrating interoperability among more than 20 different EHR systems, ancillary IT systems, and IT infrastructure components. It was introduced into clinical use in 2005, and several regional and national projects around the world have since deployed. Specification of Phase 2 integration profiles continues in the area of patient-created information, while e-prescribing and e-lab capabilities are available from a large number of vendors. Phase 3 specification efforts are also underway with the availability of the HITSP C32 (Continuity of Care Document) and its incorporation into CCHIT 2008 test scripts. Hundreds of person-years of work have been and continue to be invested by HIT vendors (of EHRs and other systems), providers, and other stakeholders worldwide to advance the interoperability solutions presented in this Roadmap.

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#### Benefits:

- Proven in testing, installation and use
- Additional validation through global adoption
- Global interoperability allows for diversity of markets, patient base and resources

### A Collaborative Planning Process

475 In developing this Roadmap, EHR Association has sought input from a broad range of stakeholders – experienced EHR vendors with a significant number of successful implementations, as well as healthcare providers, payers, consumers, standards development organizations, professional associations, health information technology (HIT) advocacy organizations, government organizations, and others.

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#### Benefits:

- Broad validity
- Meets wider scope of use and needs
- Subject matter expert input and review

### Support of Government Initiatives

485 When AHIC promulgated its use cases, we found that the Roadmap was able to address them – confirming the validity of the work we have done here. This validation indicates that anyone involved with the planning, development, and implementation of HIT – regardless of size of organization or budget – will find valuable guidance here for the requirements, services, timeline, and other facets of implementing a viable interoperable network.

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#### Benefit:

- Less risk of misalignment with other initiatives

## Closing

495 No single stakeholder can achieve implementation of  
interoperable electronic health records. Thus, a  
collaborative process that actively involves and serves to  
unite HIT vendors, providers, payers, patients, standards  
development organizations and other stakeholders is a  
prerequisite to success of the NHIN. The process, as  
500 illustrated by this Roadmap, should:

- Acknowledge and access the experience of industry stakeholders in an open dialogue that values the contribution of all stakeholders;
- Utilize a pragmatic business case-oriented approach to planning; and
- Evaluate and harmonize national and private sector initiatives.

505 Because the development of this Roadmap is an iterative  
process, EHR Association continues to welcome feedback  
from stakeholders at our Web site ([www.himssehra.org](http://www.himssehra.org)).  
515 Stakeholders can also review EHR Association's  
responses to comments that have been posted on the site.

520 While we have updated the progress and adoption of  
interoperable standards since the first writing in 2006, we  
still have not included in the Roadmap the wholesale  
development of more standards. We recommend instead  
an accepted, collaborative effort to determine where  
standards are needed, review existing standards, and  
agree which can be applied to HIT. If there are no directly  
525 applicable standards, the next step would be to expand on  
existing standards – including those from outside the healthcare industry. New standards should be  
developed only as a last resort. Our goal should be to arrive at the minimum number of standards in  
order to simplify the realization of interoperability.

530 In any transformation, both the journey and the destination are significant. EHR Association's vision of  
the destination is a thin, flexible, cost-effective infrastructure that leverages existing edge functionality and  
supports the greatest variety of edge systems. We need not – and must not – wait until we arrive there to  
start reaping the benefits, however. Incremental implementation of defined milestones will serve as a  
535 foundation for further achievements, ultimately hastening completion of the entire network. More  
importantly, incremental implementation will deliver immediate and ongoing benefits for both patients and  
providers in terms of both quality of care and productivity of the healthcare system.

540

## **Relation to Other Industry and Government Initiatives**

In developing this Roadmap, EHR Association sought input from a broad range of stakeholders. We also recognize the contribution of thousands of technical and clinical experts who worked on the underlying integration profiles and base standards that we have referenced here.

It is therefore natural that this Roadmap is synergistic with a host of industry and government initiatives, including:

- AHIC use cases and value cases;
- Interoperability elements identified by CCHIT;
- Requirements identified by many health information exchanges (HIEs) in the U.S. and abroad;
- Interoperability specifications and associated constructs specified by HITSP;
- The Markle Foundation's Connecting for Health Common Framework;
- IHE Integration Profiles; and
- Base standards developed by organizations such as ISO TC215, HL7, DICOM, ASTM, IHTSDO and others.

## Technical Detail

### 545 **Overview**

This section of the Roadmap contains the technical detail required by consultants and technical analysts who are responsible for actual implementation of interoperable systems.

550 To begin this discussion, it is first necessary to explore the parameters of what is encompassed by the term “interoperability.” We are concerned not with a single interface or transaction definition, but rather an entire set of protocols for the exchange of multiple types of data – such as lab data, registration data, payer claims attachment data, continuity of care documents, and personal health records. The intent of this Roadmap is to guide the development of a single standard interoperability foundation, so that healthcare organizations do not have to invest in implementing multiple platforms for each potential data exchange.

555 For each type of data to be exchanged, there should be a definition of what data should be included and at what level of detail (e.g., unstructured text, structured text, or coded clinical data). Because different systems may be able to accommodate different levels of structure or coded clinical data, interoperability typically implies that the standards employed are able to scale appropriately depending on the structure and level of detail or coded data provided. This capability is often referred to as “extensibility” and is intended to ensure an incremental upgrade path that minimizes disruption and cost as the use of these standards advance.

560 In addition to the physical transfer of data between systems, transferred data should be understood by the sending and receiving systems in exactly the same way.

### ***Design Principles for the NHIN***

570 The development and implementation of a nationwide interoperable HIT infrastructure must support the national goals of improving patient safety, enabling better coordination of care across care settings, and providing greater value for our investment of healthcare dollars.

575 The infrastructure must empower both consumers – by giving them control over their personal health records – and providers – by giving them control over the movement of data from their private space to a shared space controlled by the patient. There must be assurance that both patients and providers will be able to distinguish between patient-generated and provider-generated data.

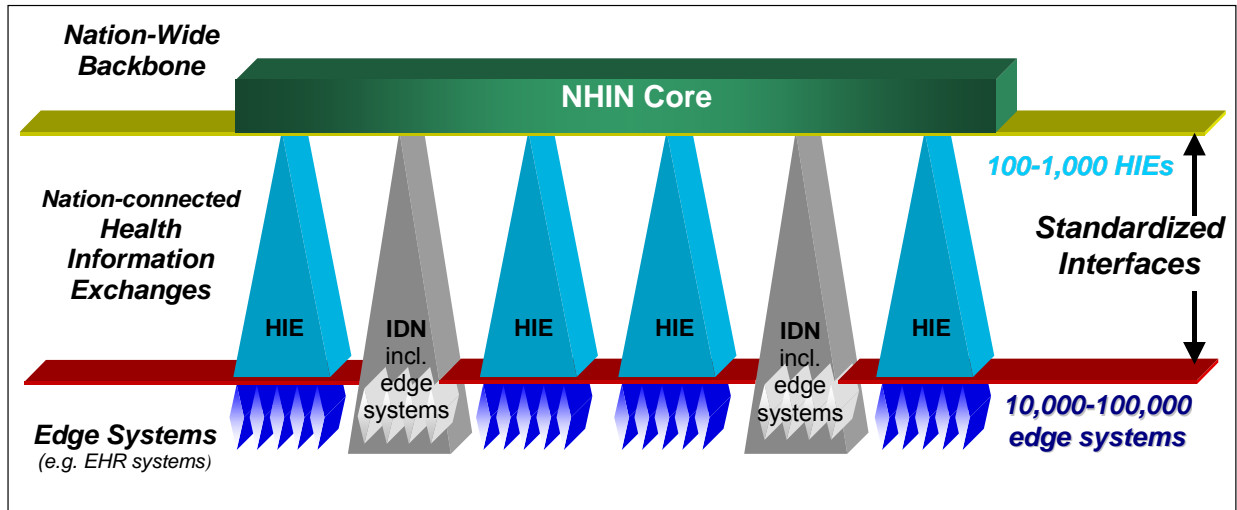
580 Successful deployment of the Roadmap must take into consideration the investments providers have already made in HIT. Like in designing a house remodel, one may wish to use as much of the existing structure as possible, so this implementation must build on the technologies in which providers have already invested.

585 The NHIN should be deployed utilizing an approach that allows the incremental deployment of services so as to provide healthcare information exchange. This necessarily implies the concept of extensibility. Establishing a base set of capabilities that can be expanded over time and allowing backward compatibility with older systems, while allowing newer capabilities to be introduced provides immediate value that builds over time. An example of this is available today with the ability to allow simple exchange of unstructured information (text), while planning to enable richer computer-consumable structured, semantic information once standards for content and vocabularies are widely supported in clinical practice.

590 The NHIN should be deployed by encouraging the development of sub-networks, but all sub-networks must use the same common foundation of interoperability technology standards and policies. In this way, local or regional sub-networks can be established in parallel, yet seamlessly weave together to form an



595 integrated NHIN. In this document we will refer to the “NHIN Core” as the nationwide backbone to which Health Information Exchanges or sub-networks are connected to form a network of networks.



**Figure 2b: Standards-based interfaces between Edge System and HIEs drive highest value**

600

As depicted in the figure above, an edge system connected to an HIE would communicate with another edge system supported on another HIE via the NHIN Core. An HIE would support two types of interfacing, one for its connection to the NHIN Backbone, and another one for interfacing the edge systems. These two interfaces share some common elements (e.g. the health information content conveyed) but will differ in significant transactional and configuration aspects (patient identification, records location, etc.). This is why the figure above distinguishes:

605

- the connection of HIEs to the NHIN Core, (Green Interface in figure 2b) from;
- the connection of HIEs to edge systems (Red Interface in Figure 2b) such as EHR systems used by practices, clinics and hospitals, plus Laboratories, Pharmacy systems, Imaging Centers, etc.

610

The latter is where a strict level of standardization is most critical. Organizing the deployment and governance of the NHIN core is important, but is not the primary challenge: connecting thousands of IT systems to hundreds of HIEs is where interoperability most needs to be achieved. This is where HITSP has properly placed its focus. It is also important to recognize that some HIEs may be managed by a single organization and may not need to use a standardized interface to their internal edge systems, forming what is called in the above figure an IDN. Example of such an IDN may be a large multi-site organization spanning several States such as the Veterans Administration, Kaiser Permanente, etc.

615

For the NHIN Core to HIE interface, HITSP has started to lay the foundations (e.g. TP13-XCA) for harmonized standards but further collaborative work is needed between HITSP, the NHIN Collaborative and IHE International (where several other national programs are working together) to ensure that a consistent and complementary set of harmonized standards be offered by HITSP for both interfaces.

620

Sub-networks that are currently active can begin exchanging information with the nationwide network immediately; others can continue to develop and come online, as they are ready. A common edge systems interface for HIEs eliminates unnecessary dependencies and provides the greatest benefits in the least amount of time. This is why EHR Association recommends that existing HIEs that do not conform to HITSP standards in supporting their edge systems be migrated as rapidly as possible to support the recognized HITSP standards. This migration should be engaged before additional edge systems such as EHR systems are added.

625

630

Using the same technical foundation (HITSP harmonized Constructs) for interfacing all edge systems among multiple sub-networks provides economy of scale (i.e., reuse of software, as well as drastically reduced integration, training and maintenance costs) and allows healthcare providers, vendors and other

635 users of healthcare information to focus their resources on providing healthcare delivery innovation in the  
foreground of the healthcare delivery process. This allows stakeholders to utilize their skill sets in the  
areas of most benefit – their core competencies.

640 The EHR Association Interoperability Roadmap allows for the incremental development and deployment  
of a growing set of healthcare information exchange services, using recognized best practices for  
interoperability standards selection (HITSP), profiling and integration (IHE). This delivers immediate  
benefits, and creates a foundation for further development, with the flexibility needed to allow for product  
development schedules, rates of diffusion into the provider base, and interdependencies with other  
standard deployment efforts.

645 Implementation of standards-based interoperability, such as that used by IHE, allows for:

- Identification of critical workflows and use cases to provide immediate benefit;
- 650 • Identification of requirements for the information exchange protocol to support the specified  
workflows; and
- Prevalence and widespread adoption of these workflows in a plug-and-play environment, ensuring  
those EHRs and other edge systems can be integrated predictably and at lower costs.

655 This Roadmap contemplates demonstration and pilot of the possible NHIN infrastructure services through  
the use of industry showcases in which a variety of stakeholders participate. These events such as the  
HIMSS Interoperability Showcase serve as collaborative forums where industry stakeholders can interact  
with each other, the government, and the public to showcase progress.

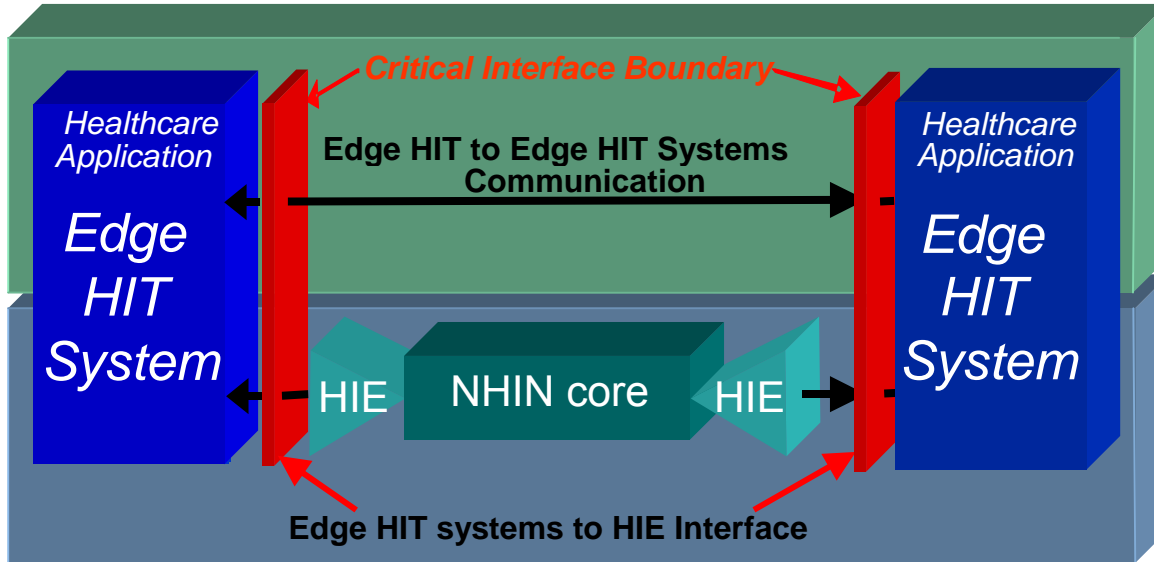
660 Finally, this Roadmap provides a market-driven focus on health information exchange. The exchange  
must serve a relevant purpose – one that provides a value to multiple stakeholders with respect to  
adoption of health information technology. This approach guides our efforts in the direction of the very  
real problems that must be solved in order to accelerate adoption of health information technology. If a  
665 use case does not provide enough value to expend effort and resources to implement, then the market  
will not adopt it. This has been proven via the experience of EHR Association members, their customers,  
and their patients.

### ***Common Foundation***

670 The EHR Association Interoperability Roadmap distinguishes two levels of interfacing between edge  
systems (see Figure 3):

- The edge system and the HIE/NHIN core infrastructure (which includes all the sub-networks and the  
backbone that will link them together), similar to the way a home PC interfaces over the internet using  
675 TCP/IP; and
- Peer edge systems performing information exchange where the NHIN core and the HIEs are  
transparent to the applications running on these edge systems, similar to the way a home PC browser  
interfaces with a remote web server with no interference of the underlying network.

680



**Figure 3: Two Levels of Edge System Interfacing and the critical interface (HIE/Edge)**

685 This provides the ability to evolve the information exchange content at the end-to-end level, without requiring any evolution of the HIEs & NHIN core. It is a critical element aimed at allowing a stable and cost-effective infrastructure of the HIEs & NHIN core as increasingly richer and more specialized content is exchanged.

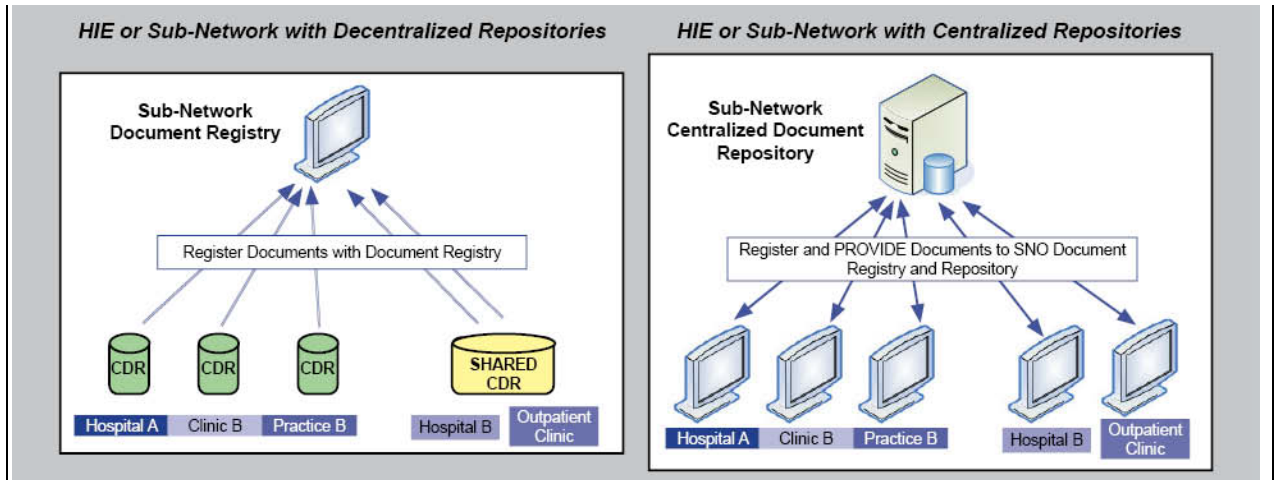
**Enabling a Broad Range of Architectures**

690 The Interoperability Roadmap has been designed to support different architectures and configurations. Indeed, there are a number of factors (such as operational costs, scale of health information exchange, trust policies, technology evolution, disaster recovery, etc.) that will influence specific architectural deployment of these communication services. In particular, EHR Association recognizes that different approaches will co-exist in the design of HIE sub-networks. However, maintaining the same set of communication services at the boundary between the edge HIT Systems and the HIEs will ensure that 695 the majority of systems that need to be interfaced are minimally affected by such architectural and configuration flexibility. Edge systems will number in the many thousands, whereas the HIEs to be interfaced to the NHIN core are expected to number in the hundreds.

The communication services of this Roadmap have the following characteristics:

- 700
- All systems that conform to the edge boundary communications requirements are supported as edge HIT systems, including applications delivered through web access (*i.e.*, applications shared by several users generally accessed through simple web browsers). All variants of application delivery (e.g. thick or thin clients) are supported as part of the edge HIT systems. Edge HIT systems may or 705 may not use network infrastructures to interface their users. In terms of communication services, there is no difference between a web-based, remotely hosted doctor's EHR and an EHR system installed in a clinic. Edge HIT systems may range from small single doctor offices to large distributed IDNs, although the largest may be considered as closed HIEs (e.g. VA). The inner structure of edge HIT systems is not constrained by the network but their communication with the health information 710 network is explicitly defined.
  - Stored persisted information such as health records is supported in the following models:
    - entirely decentralized (*i.e.* supported by the edge systems-stored at the source);
    - entirely centralized model (e.g. central core repository); or
    - any mix of the above.
- 715

Figure 4 below depicts the decentralized and centralized models.



**Figure 4a: Examples of Persistent Storage Architecture Models**

720

- Record location services are part of the HIE infrastructure. These will not contain patient clinical information, only minimal meta-information about the location of patient-related records. This meta-information may be as minimal as:
  - “Existence of information” in a location (e.g., edge HIT system or repository). This is what Connecting for Health has developed with its record locator service (RLS).
  - High-level information about a “dynamic communication service” where information for a patient may be accessed.
  - “Generic attributes” of a shared document (e.g., a lab report or a medical summary published by a location at a specific time), but not the test results values for a patient, and the pointer where this document may be accessed. This is what IHE has developed with the Cross-Enterprise Document Sharing (XDS) Integration profile. This third model has been adopted by HITSP for HIEs with its TP13 construct, which is entirely based on IHE XDS profile.

725

730

EHR Association believes that the last approach will develop first with the first two emerging mainly at the NHIN backbone level or in more complex configurations. Distinguishing record location services actors, such as document registries from repository actors in defining integration profiles is critical to allow for both centralized and decentralized architectures.

735

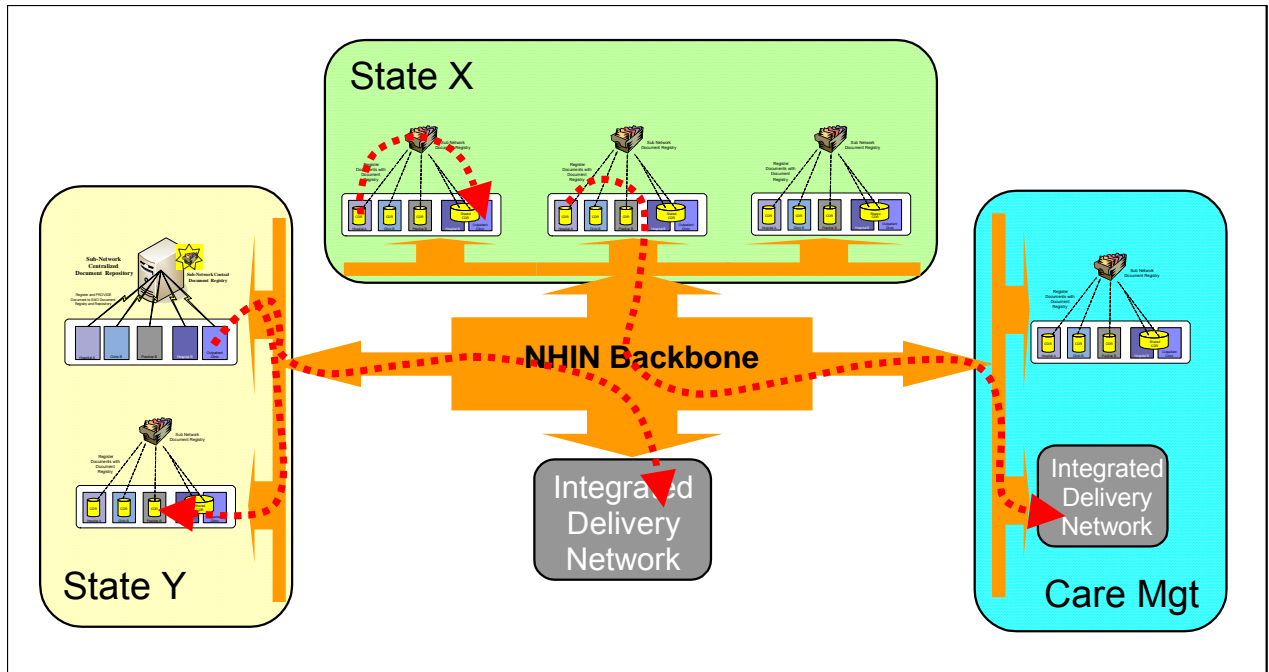
- Record Location also needs to be part of the NHIN Core infrastructure. Depending on the number of HIEs to be interconnected, and the availability or not of a shared patient id (e.g. voluntary patient Id), different discovery strategies may be used:
  - “Peer discovery and access” to HIEs. In this model the discovery of relevant HIEs is performed among independent peer HIEs. This is the model that has been tested by the December 2008 NHIN trial implementation. This model may be extended with a variety of optimization mechanisms to avoid rediscovery for each cross community transaction.
  - Location tracking and access to HIEs. In this model, shared patient IDs are used to track a set of locations where information is known to exist. One or more such locators may exist in the NHIN Backbone.

740

745

As shown in the figure below, any edge system within an HIE may issue requests that span not only the edge systems located within the same HIE (e.g. relying on the document registry), but also to other HIEs through the NHIN core or backbone. Based on the discovery of the locations or specific HIEs that hold information for the same patient, cross-community queries may return the presence of relevant documents in remote HIEs so they may be retrieved.

750



755

**Figure 4b: Records access across various types of HIEs: IDNs, within and across States**

760 These are the capabilities offered by the IHE XCA profile, which has been used by the NHIN in its trial implementation in 2008. Although accessing the information through documents may require some packaging by some of the existing HIEs and the closed HIEs, it offers the most scalable and robust approach to deliver source attested information nation-wide, to and from thousands of edge systems, which is fundamental to ensure trust in the clinical information accessed through the NHIN. It is expected that the NHIN may over time be expanded to support some dynamic queries and workflow transactions.

765

It is critical that these principles be applied to the definition of the communication services (see next section) to ensure their greater flexibility in a variety of current and evolving deployment architectures.

### **Security, Privacy & Reliability**

#### **Ensuring privacy and building trust**

770 Any health information exchange (HIE) will be only as secure as its weakest link. Extending healthcare information outside the boundaries of an enterprise or even a single EHR system brings with it vast threats. Thus, it is vital that privacy protections be designed into both the HIE sub-networks, the NHIN and the systems it interconnects, spanning both the infrastructure and the edge systems.

775 Securing healthcare data is more complex than general IT security. In healthcare, the assets to be protected are the safety and privacy of both patients and caregivers. In most cases, both assets can be protected simultaneously, but in emergency situations the need for privacy may be secondary to (and conflict with) the need for safety. This tension cannot be resolved through technology alone; it requires a balance of technology with policies and procedures.

780

In addition, security breaches in other industries can be remediated, where breaches in healthcare cannot. If financial information is revealed, a consumer can close the accounts that have been compromised and open new ones. Healthcare information, however, cannot be changed or revoked.

785 The ultimate solution for protecting patient information would be to give the patient complete power over when and who uses the data, with case-by-case access control. The standards and technology to

implement this level of control will likely take five to ten years to mature. In the meantime, this Roadmap proposes a multi-year plan that will protect privacy, ensure accountability, and promote patient safety.

- 790 • State-of-the-art security technology can now enable access controls that prevent unauthorized individuals from gaining access to any system storing or providing access to the patient health record (EHR or the NHIN or any of its HIE/sub-networks). Clinical users have unfettered access to ensure that the patient receives treatment, but this access must be carefully tracked to provide accountability.
- 795 • Over the next one to three years we expect to have access controls based on functional role and broadly defined objects, which can be shared across organizational boundaries. This will ensure that those who have proper clinical credentials will have access to the types of information they need to best treat the patient. Defined roles will be controlled at a high functional level, and objects will be controlled at the document, report, view, results, or study level. Critical to this level of control is standards-based user identity and permissions that can be uniformly enforced across the NHIN, its sub-networks, and participating edge systems.
- 800 • In years three through six, HIE-level access controls should recognize the role of the treating clinician. This role is assigned to individuals that have a treatment relationship to the patient and thus should gain access to that patient's information. Currently this level of access control is somewhat available in single-organization EHR systems; extending it to the NHIN core and its edge systems would be a significant next step.
- 805 • In years seven through 10, HIE-wide access controls will place more control into the patient's hands. The patient and providers will have strong identifiers and dynamic relationships that can be used to bind the patient's access control directives to each use. Built into this system will be fail-safe mechanisms to ensure that the critical patient data is available in case of emergencies.
- 810

815 In addition to the above privacy control, supporting system-level digital certificates and strong encryption for information in transit will prevent eavesdropping and is implementable today.

### **Enabling reliability, availability and recoverability**

820 This Roadmap has been designed to support architectures that can meet the performance requirements of a paperless healthcare environment. A complete response to enabling reliability, availability and recoverability would encompass a broad range of design issues – not just interoperability – and is thus beyond the scope of this document. We have, however, outlined critical elements covering not only normal operations but also a variety of degraded modes, to ensure that software and hardware maintenance do not have a negative impact on continued operations.

825 The separation of responsibilities between the NHIN/HIEs and the edge systems makes the NHIN and HIEs simpler – and therefore more reliable – and requires less frequent upgrades. Shifting the burden of clinical data awareness to the edge systems, however, also shifts the problem of reliability and availability to those systems. NHIN core, HIEs and edge systems are necessary to maintain reliable access to patient records.

830 The document registry, clearly part of the HIE subnetwork infrastructure, is a central component that  
needs to meet high-performance and availability objectives. These can be achieved with reasonable  
ease by using the classic Internet server techniques (redundant hardware, fail-over configurations,  
835 redundant network path with rerouting, etc.) typical of a search engine service. The document registry  
should be designed to reference any type of digital document with any type of information content, so  
extension of content will not require upgrade of the registry or reconfiguration. This design approach is  
used by HITSP TP13 (IHE XDS). Finally, from a performance standpoint, simplicity of the XDS registry  
content (about 20 attributes per document) will ensure rapid response, even with significant query traffic.  
In cases where there is no relevant document, it is a particularly important requirement that users  
840 experience less than two seconds response time. This is  
critical for care providers so that patient care may proceed  
quickly and with the confidence that no relevant  
information exists in another system. It is important to  
note that the definition of XDS registry attributes ensures  
that queries are sufficiently discrete and filling errors  
845 minimized.

One or more document repositories, considered edge  
systems, need to be in an environment similar to the HIE  
document registry, regardless of the chosen level of  
850 centralization or decentralization. One of the critical  
characteristics of XDS document repositories is their  
extremely simple functionality: store any digital document  
(regardless of content), place it in a file, assign a URL, and  
provide the digital document back unchanged in response  
855 to a single transaction for document retrieval. Such a  
simple document repository will need little software  
development and highly reliable implementations are  
available today. The decision to implement document  
repositories as shared edge systems (managed or not by  
860 the HIE) or a dedicated system co-located with (or  
implemented within) the source HIT systems, is left to HIE  
policy. This flexibility is one of the reasons that led EHR  
Association for its Interoperability Roadmap in 2006 and  
subsequently HITSP to select the IHE XDS document  
865 sharing approach.

In the case of dynamic access services, achieving an  
acceptable level of availability and reliability will be a much  
more difficult challenge, as information sources will require  
870 regular upgrades to source repositories and database  
schema when new types of clinical data are made  
available. Therefore, use of such services is  
recommended only in later phases of the Roadmap.

875 Workflow and quality communication services require different analyses. Indeed, in many cases only two  
edge systems are engaged in workflow communications (e.g. the generator of a lab order and a  
laboratory performing the lab work). In some cases, three parties may be participating (e.g. a prescribing  
system, an intermediary when the target pharmacy is not known at the time of prescribing and a  
pharmacy). Availability and reliability in these cases is primarily constrained by the specific edge systems  
880 supporting an instance of the workflow.

### ***Cross-Enterprise Document Sharing***

Cross-Enterprise Document Sharing (XDS) will use the concepts of document repositories and document registries. These are distinct entities with separate responsibilities:

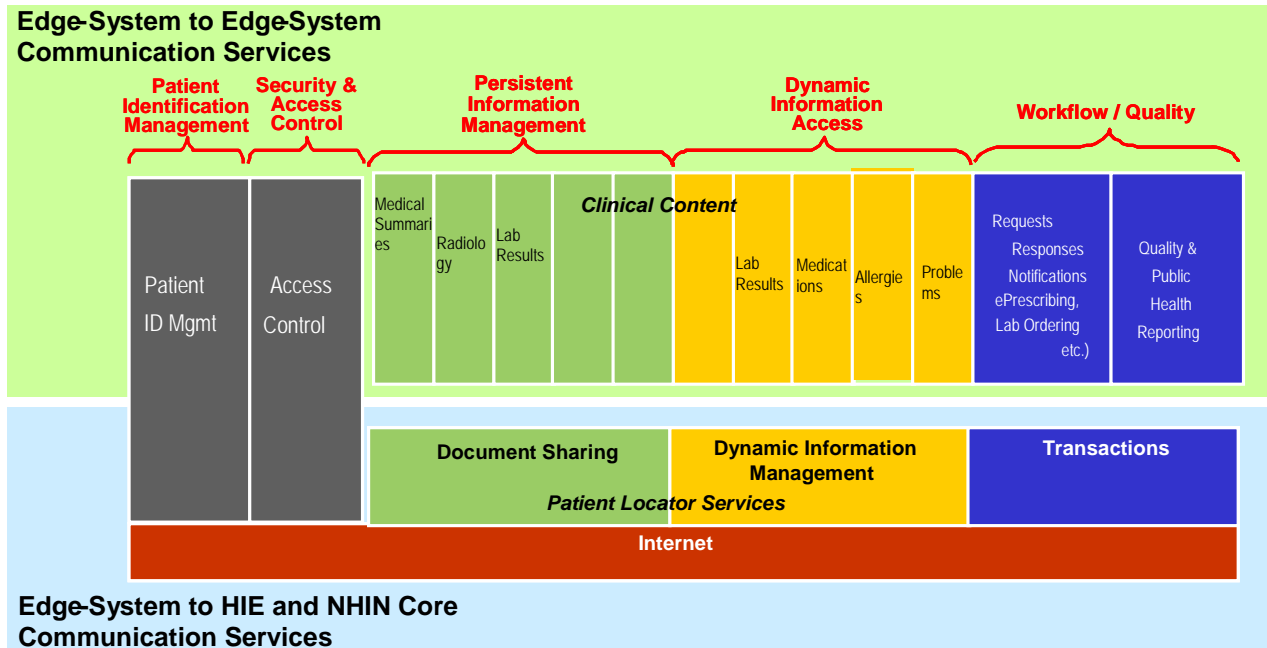
- The repository is responsible for storing documents in a transparent and persistent manner and responding to document retrieval requests.
- The registry is responsible for storing information about the documents so that documents of interest for the care of a patient may be easily found, selected and retrieved irrespective of the repository where they are actually stored.

XDS is document-content neutral. It will support any type of document without regard to content and format, allowing this integration profile to be able to handle documents in a wide variety of commonly accepted formats for medical records.

*IHE IT Infrastructure Technical Framework  
Cross-Enterprise Document Sharing (XDS)*

## Roadmap Communications Services Model

885 In a previous section we articulated the building blocks of an interoperability foundation. Within that foundation, there are information services that will support the hundreds of use cases that can be developed. We have organized these services into five major categories, which demonstrate the incremental implementation of interoperability. (See Figure 5)



890 **Figure 5: Interoperability Target – Roadmap Communications Service Model**

895 Each of these five categories represents a set of services that supports a specific mode of health information exchange, as described below. Within each category, each service may operate between edge systems (upper layer of Figure 5) or between an edge system and the NHIN infrastructure (lower layer of Figure 5).

900 **Security and Access Control.** This category does not comprise the exchange of clinical information; rather, it provides the means to secure health information as it is exchanged and stored, such as user authentication, encryption, audit trail, access control, edge-system authentication and information access consent. Robust security is fundamental in gaining the trust of consumers and patients to share their information.

905 **Patient Identification Management.** This category comprises the necessary information exchange services to properly identify consumers and care providers as they exchange health information (e.g., services to link patient identifiers). The category will be enriched in the future with vocabulary management services.

910 **Persistent Information Management.** The fundamental characteristic of this set of services is to allow the longitudinal aggregation of an individual patient’s health record by incrementally adding content from uncoordinated multiple sources over time. Each contribution represents one part of the whole truth about a patient’s health. Each source is responsible for “persisting” its own contribution to the patient’s record – although the information may be maintained either in the edge system or in the HIE.

915



These services allow providers to share a collection of closely related health information (e.g., the prescribed medications associated with a recorded medical history, and the known allergies at the time care was provided for the diagnosed problem) as a single document. The authoring source – a physician office, hospital, or pharmacy, for example – is responsible for providing the necessary context for the information, so that it can be accurately interpreted by any receiver within the healthcare system. The content that can be managed by these services covers the entire spectrum from medical summaries (including problems, medications, allergies, etc.) to radiology reports or images and laboratory results, to future types of information such as genetic profiles.

The contractual relationship between the parties engaged in exchange of this type of information is very simple and robust:

- The *source* of a set of documents (a provider, a patient, a pharmacy, etc.) preserves the information at the time it is made available for sharing. The source is and will remain the steward of the document’s content and accuracy.
- The *infrastructure* preserves the documents as they are created at a point in time, and makes them available upon authorized requests. It supports replacement/addendum upon request by the original source.
- The *consumer* (patient or subject of care) or any other care/service provider may access an attested copy of any document, and choose to use any part of each one of these documents with knowledge of the context described in each document.

**Persistent information management vs. dynamic information access:**

A family physician and a cardiologist each prescribe specific medications for the same patient for different conditions. The pharmacy creates a list of medications as they are dispensed, and the health plan maintains its own list as claims are received (which may lag the other lists by a few weeks). The patient is also taking over-the-counter medication, which is reflected on his PHR.

Issuing a dynamic query to each of these sources will provide a series of snapshots that represent where each source is in the midst of its respective workflow, but that – taken individually – do not accurately represent the patient’s overall medication status. In this case, it may be more useful to aggregate the data using persistent information management.

**Dynamic Information Access.** The fourth category of communication services provides the means to query a remote HIT system for current clinical information, such as known allergies or medication lists. Unlike a request for persistent information, a later query may result in different information being provided due to an update, or the information may have different relevance depending on the source’s role in the health system.

Dynamic information access is commonly used in environments such as acute care facilities, where the various sources of information and care provider teams have well-established workflows. It is most appropriate for use cases where the most timely and up-to-date information is needed and can be accessed from a single source (e.g., a query of a statewide immunization registry). On the other hand, in environments with multiple sources of data, the use of dynamic queries may be prone to misinterpretation and are therefore not suitable for general deployment.

For dynamic information access, the contractual relationship among the parties depends on the role of the information source:

- The *source* of information (a provider, a personal health record, a pharmacy, etc.) provides a snapshot of specific information at the time the request is received.
- The *infrastructure* conveys the request and the response and should not aggregate information from multiple sources, which would jeopardize the effective use of the information by mixing information from different sources.
- The *consumer* (patient or subject of care) or any other care/service provider obtains response(s) to a specific request, but access to the context of this information may require

970 multiple queries with independent results that are not easy to link (e.g. relating a current  
medication to a specific diagnosis).

**Workflow and Quality.** The last category of communication services provides the means to engage  
975 in cooperative work between communicating entities. The main focus is no longer the sharing of, or  
access to health information, but the execution of distributed work in the context of specific workflows  
– for example, ordering a set of lab tests and receiving results as those lab tests are performed  
(assuming the order content needs not be accessed by public health or the result by another  
physician); issuing a request for a prescription and receiving confirmation that the prescription has  
been dispensed by a pharmacy; issuing a notification of a biosurveillance related event to a public  
980 health agency; or reporting a set of quality metrics to a performance management agency.

This category of communication services is specific to a precise set of tasks that require timely  
coordination among a well-defined small set of partners who have agreed to be responsive to such  
985 transactions. For this type of service only the conclusions of the workflow need to be recorded, rather  
than the form and context of the information itself. The contractual relationship among the parties to  
this type of information exchange is specific to each workflow. It binds the parties for the duration of  
the workflow, which, by definition, has an agreed-upon conclusion.

Underlying these five categories of services is a layer which we have simply called “Internet.” This  
990 oversimplification is intended to convey that generally available standard telecommunication and media  
interchange IT infrastructures (e.g. recordable CD-R, a smart card, or a USB key) can be used to effect  
the exchange of information. This layer will not be further discussed in the Roadmap.

Finally, in the background of the figure we have introduced the distinction between edge HIT systems  
995 (e.g. EHR systems, pharmacy systems, imaging center systems, PHR Systems, etc.) and core  
infrastructure (a sub-network HIE of a broader nationwide health information network). Edge HIT systems  
are primarily focused on delivering direct healthcare services to consumers, whereas health information  
sub-networks are intended to support the effective communications of among those edge HIT Systems.

1000 For each category of communication services, the upper level of the diagram indicates those exchanges  
where the infrastructure is transparent and communication involves peer-to-peer interaction among edge  
systems. The lower level indicates the areas where the core infrastructure and the edge systems  
cooperate.

1005 Structuring the target services is not a theoretical exercise. It is critical to ensure that commonality of  
communication services is maximized across a wide range of use cases that are known today and will be  
identified in the future, as well as to ensure consistency within each one of the categories of  
communication services.

## 1010 **Implementation Phases**

This section provides more detail on the four implementation phases identified to provide incremental  
progress – and benefits – toward achieving interoperability. Figures illustrating the content of each phase  
are based on the health information exchange services described above. Detailed specifications for each  
phase are contained in Appendix I.

### 1015 **Phase 1: Share Care Status Summaries**

Since the first iteration of this Roadmap, considerable progress has been made on sharing care status  
information. It has been specified by HITSP and adopted by CCHIT for 2009 EHR and HIE certification.  
The standards and profiles selected by EHRA in 2006 have been adopted, and some products supporting  
these are now available. Several HIEs projects initiated in 2007 and 2008 have adopted these same  
1020 interoperability specifications, demonstrating the emergence of a consistent market place.

We identified persistent document sharing as the starting point for this phase, because it had the highest chance of adoption by both patients and providers.

1025

In January 2007, a successful implementation and testing of this first phase was completed at the IHE North America Connectathon. This test, involving more than 120 vendor systems under supervision of IHE, confirmed the validity of the services selected, their ease of integration in existing products, and the positive support of non-EHR vendors – who have an equally important role to play in delivering IT infrastructure, systems integration, and other factors critical to the implementation of interoperability. Phase 1 testing was further expanded at the IHE 2008 and 2009 Connectathons and is now integral to the CCHIT 2009 certification scheduled to start Q2 2009.

1030

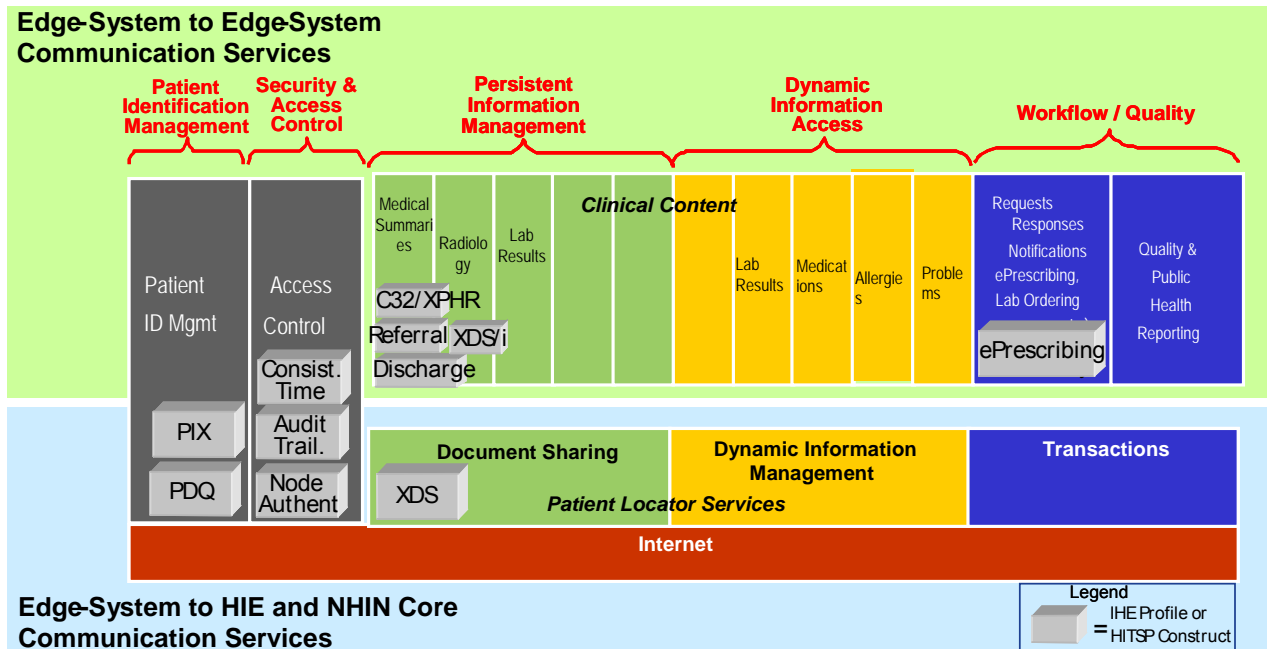
The convergence on the HL7 CCD established the foundation for the clinical content of the patient summary and various specialized documents developed by IHE such as XDS-MS for referral and discharge summaries, XPHR for personal health information. HITSP refined the CCD based foundation with the necessary terminologies for medication, allergies, diagnosis, and several other value sets, resulting in several HITSP constructs such as C32 for exchange of care summaries.

1035

The sharing of imaging information (medical images and reports) was also accomplished in this first phase. This reflects the maturity and high-level of standardization reached by medical imaging (DICOM), as confirmed by most national IT projects around the world that are successful in deploying the imaging component of their national program (Canada, Netherlands, etc.).

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1045



**Figure 6: Roadmap Phase 1 Achievements (2006)**

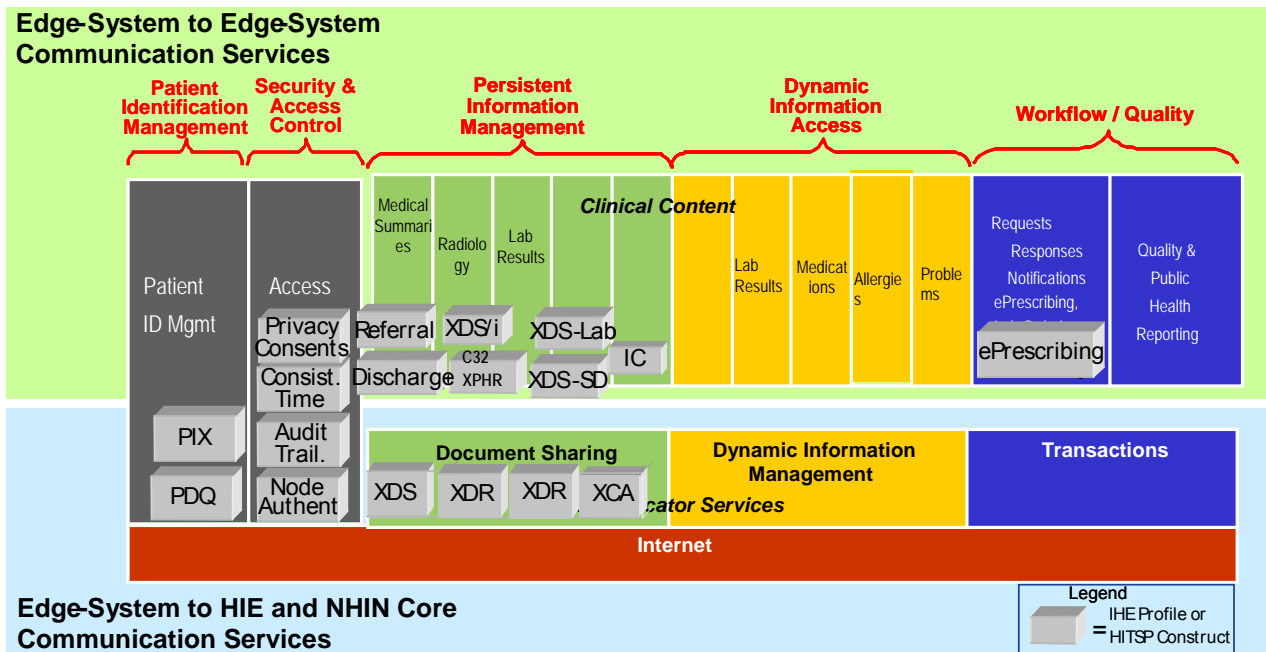
1050

By the end of 2006, all of the integration profiles and supporting standards for Phase 1 were finalized, based on feedback received from implementers at the IHE Connectathon. In addition, ePrescribing workflow (prescription orders and refills) is also supported as the first inroad into the workflow services of the roadmap.

1055

Product implementation was possible, but other factors beyond the responsibilities of EHR vendors – such as the maturity of the markets that had to build sub-networks, nationwide program priorities, and

1060 availability of incentive programs –proved to determine the extent to which implementation actually occurred. We have seen that EHR vendors have been responsive to HIE projects that align their interoperability strategy with this first phase of the Roadmap.



1065 **Figure 7: Roadmap Phase 2 (2007)**

**Phase 2: Share Diagnostic Results and Therapeutic Information**

1070 Phase 2 was defined in early 2006 as a series of realistic and evolutionary steps building on the achievements of Phase 1. Trial implementation specifications were developed, along with integration profiles and resolution of some standards gaps. Final specifications were delivered in 2007, following testing at the IHE Connectathon. Product release could be available as early as 2009 or 2010, depending on market conditions.

1075 Phase 2 further expands the breadth of document content with laboratory reports and consumer-created persistent health information (updated medication lists, patient identified allergies, etc.). It is important to note that with Phase 2, the necessary basic privacy control and security measures have been specified by IHE and adopted by HITSP, thus providing with Phase 1 and Phase 2 combined a robust platform to engage national deployment.

1080 Phase 2 also defines a first step with Public Health, where the patient summary (C32 and XDS-MS), and the Lab reports (XD-Lab) shared as documents easily have their content processed for Public health purposes. This will greatly support public health activities without inducing complexity at the level of EHR systems.

1085 Given the CCHIT 2010 and 2011 published roadmap (March 2009), major parts of the Phase 2 are on the horizon of the next few years, with several likely early implementation possible, now that the harmonized standards have been selected by HITSP in its constructs and Interoperability Specifications.

1090 The communication services added in Phase 2 rely on approved standards. EHR Association worked with SDOs, particularly HL7, IHE and ISO TC215, to build upon the successes in Phase 1 by delivering high quality implemented and tested integration profiles. We have also successfully coordinated with nationwide initiatives in the U.S. (such as HITSP) and elsewhere to ensure that the integration profiles

1095 were globally acceptable. In some cases national extensions were required, and have been designed into the global foundation. The adoption of these consistent set of IHE profiles in the USA and globally has made significant progress starting in 2007. It is a critical movement, with HIE projects in Europe and other regions (Africa, Asia) developing equally well as those in the USA.

### Phase 3: Advanced Clinical Support and Access Control

1100 Phase 3 enters into the broad coding of exchanged information, either via document sharing or in cases where dynamic access to selected sources is more efficient. A widely available and more advanced user access control may also be introduced, providing increased flexibility to consumers in managing access permission to their own health information.

1105 This third phase adds the following Communication Services:

- 1105 • **Security:** User access control – Extend existing authentication mechanisms to include role and content specific rules using Security Assertion Markup Language (SAML) as the basis for the profile. Currently, there is no common definition of authentication and role provision among EHR systems.
- 1110 • **Security:** Consumer Permissions – Enable consumers to opt in or opt out of the exchange of health information and control which types of data are available to which user roles. SAML and XACML may be the basis of this profile.
- 1115 • **Document Sharing:** Advanced Semantics. This would add structured vocabularies and content for vital signs, immunizations, family history, and introduces more complex structures such as care plans, etc.
- 1120 • **Document Sharing:** Consumer data for disease management of the top 10 chronic diseases account for 80% of health plan costs (e.g., diabetes, asthma). Engaging patients and providers in an interactive process has resulted in dramatic decreases in the cost of caring for these diseases as well as improvements in patient satisfaction and quality of life.
- 1125 • **Dynamic Information Access:** Medication List Management – Create and maintain an active medication profile based upon ordering providers, dispensing pharmacies and health plan claims data. Reduce unknown drug interactions from multiple providers as well as reducing fraud and abuse.
- 1130 • **Dynamic Information Access:** Allergy List Management – Create and maintain an active allergies and sensitivities list for use by providers and pharmacies which can be combined with Dynamic Medication List Management to improve patient safety in the prescribing process. Allergic reactions are the number six reason for reported adverse drug events.
- 1135 • **Workflow:** Radiology and Lab Orders and results – Like laboratory orders and results, an integration profile for diagnostic imaging orders and results would reduce implementation costs and improve interoperability between EHR systems and diagnostic imaging centers.
- 1140 • **Workflow:** Home Monitoring – Introduce the connection of consumer devices and clinical devices used in the home with care management services and clinics/hospitals.
- 1140 • **Quality:** Performance Reporting (standards to be defined) – The impact on physician workflow for recording, reporting, and measuring clinically related quality metrics for pay-for-performance or other qualitative or quantitative initiatives can be greatly reduced by using a standardized data exchange/reporting integration profile between aggregating entities and providers.

- 1145
- **Public health:** Case Reporting based on a CDA release 2 document should be standardized and its implementation possible in this third Phase, as long as the Public health IT infrastructure is available with the support of such services.

#### **Phase 4: Collaborative Care, Active Quality Reporting and Health Surveillance**

1150 Through Phase 3, the Roadmap addresses basic information exchange and the main ancillary services. In Phase 4, the level of IT capability across the healthcare system gives rise to additional key workflows that will be possible:

- 1155 • **Dynamic Information Access:** Medication List (PHR to EHR) – Patients' over-the-counter (OTC) medications are rarely documented in any provider's EHR. Connecting the consumer PHR to the Dynamic Medication List will improve the quality of care and reduce adverse drug effects that these OTC medications often cause.
- 1160 • **Dynamic Information Access:** Problem List Management – Create and maintain an active problem list which is shared among providers and other appropriate providers. Problem lists can be critically important in reducing adverse drug events.
- 1165 • **Workflow:** Managing referrals to consulting physicians and consultation reports – Similar to Laboratory and Diagnostic Imaging workflow profiles, consult order and reports integration profile would reduce costs and improve interoperability between EHR systems.
- 1170 • **Workflow:** Order signature by MD, for orders entered by HomeCare/VNA. Unlike Diagnostic Imaging and Laboratory, orders for home care patients are often originated or suggested by the in-home provider and then officially signed by the responsible physician. An integration profile addressing this workflow would reduce the need for physicians to transcribe or re-enter orders for this setting of care.
- 1175 • **Workflow:** Bed Availability Checking – Physician offices often must call a hospital prior to patient admission to determine bed availability, especially for non-urgent procedures. An integration profile between hospital bed management systems and physician office EHR systems would reduce costs and improve workflow.
- 1180 • **Workflow:** Orders for Durable Medical Equipment – When physicians write orders for durable medical equipment or medical supplies, these orders must be printed and faxed to the supplier and/or patient. An integration profile connecting EHR systems and suppliers would reduce costs and improve workflow.
- 1185 • **Workflow:** Public Health Outbreak alert notification – Once the flow of data into public health organizations is improved, it will be necessary to improve the notification and case management system for tracking and treating affected patients. An integration profile between public health organizations and physician EHR systems will improve general notifications of possible outbreaks as well as identification of specific patients who may need to be treated and tracked. It is expected that by 2010, a significant share of bio-surveillance may be performed by data mining (through registry traversing) at regular intervals (hourly, daily), newly contributed patient summaries, abnormal diagnosis frequencies, lab result values, etc.

#### **Testing and Certification**

1190 Integrating multiple healthcare IT systems to achieve workflow integration is typically a high-cost and time-consuming activity, typically done at the customer's site. IHE pioneered a detailed and effective implementation and testing process to promote the adoption of standards-based interoperability by vendors and users of healthcare information systems. The process culminates in the Connectathon, a  
1195 weeklong interoperability-testing event.

1200 The testing process starts with test participants reviewing the clinically defined use-cases, called an integration profile. Test criteria are created and an independent test environment developed for implementers to internally test their interoperability solution. This public domain test environment, the MESA and GAZELLE test tools, provides a universal test bench for participants, with a successful internal test of their application required before attending the Connectathon.

1205 During the Connectathon, systems exchange information with complementary systems from multiple vendors, performing all of the transactions required for the roles they have selected, called IHE Actors, in support of defined clinical use cases, or Integration Profiles. Thousands of vendor-to-vendor connections have been tested overall, and tens of thousands of transactions passed among the systems tested. This process provides for a highly efficient and transparent verification of an interoperability solution, which minimizes integration time at the customer site. The effectiveness of this process is evidenced by the recognition in the industry of radiology IT systems, which provide the most efficient and reliable integration compared to other healthcare IT platforms – due in large part to radiology IT involvement in IHE since its inception eight years ago.

1215 The Commission for Certification of Health IT (CCHIT) has approached certification by focusing both on functionality and interoperability. This certification process was progressively extended to include numerous interoperability criteria. CCHIT is relying on HITSP to specify the standards against which certification criteria are specified. Unlike certification of functionality, certification for interoperability requires extensive conformance test tools. CCHIT incorporates testing tools such as those from Surescripts/RxHub for ePrescription, NIST/IHE for sharing of patient summaries, etc. With the 2009 certification starting in Q2/Q3 2009, Phase 1 of the EHRA Interoperability Roadmap is essentially completed.

### **Collaboration**

1225 EHR Association members are actively engaged in national and global efforts to provide interoperability solutions, and many of the proposed Roadmap services that are in place or under advanced development reflect the existing collaborative efforts of standards development organizations, professional societies, the vendor community, public sector organizations and country-specific initiatives.

1230 At the 2008 HIMSS Conference IHE Cross-Enterprise Showcase, 24 companies – including nine EHR Association members – demonstrated the document-sharing health information exchange concept using medical summary information, lab reports, static text reports (.pdfs), and structured information. The product demonstrations focused on use cases that would enable plug-and-play interoperability with the types of clinical information that patients and clinicians utilize in typical medical settings.

1235 In the spring of 2008, 16 European vendors participated in the IHE-Europe Connectathon for cross-enterprise information exchange. The IHE Cross-Enterprise Document Sharing (XDS) profile and associated integration profiles achieved connectivity between inpatient and ambulatory EHR systems (including products from different EU countries) that had not previously been connected.

1240 Also in 2005, the first federated health information exchange using the XDS profile was launched in a region of Italy that serves 5 million lives.

At the 2006 HIMSS Conference, the Patient Care Coordination team (comprising 23 HIT vendors and the Department of Veterans Affairs, along with clinicians representing multiple disciplines) demonstrated fundamental medical summary profiles to support outpatient referrals and inpatient discharge use cases.

1245 This IHE Showcase also demonstrated services identified in this Roadmap to ensure the security and privacy of health information exchanged, as well as services that provide basic building blocks to support clinical messaging and exchange of other clinical data such as medical imaging information. Substantial demonstrations of other Roadmap services enabling health information exchange to enhance quality, patient safety, and workflow efficiency in cardiology and radiology have been featured at the 2006 ACC and RSNA conferences.

1255 Over the past three years, HITSP has been tasked with specifying the interoperability standards to support specific use cases. The HHS Secretary has recognized 6 Interoperability Specifications calling for 22 IHE Profiles. The alignment of HITSP's work and the EHRA Interoperability Roadmap demonstrate the support that EHR vendors have provided to advancing interoperability over the past three years.

1260 These implementations and user-supervised testing activities have removed most of the technical gaps for building information exchange to accelerate and enhance the AHIC use cases. The EHR Association Interoperability Roadmap is also complementary to the health information exchange initiatives underway in Canada, France, and other EU and Asian countries, with regional deployments. The deployment of these Roadmap services in several countries, in addition to the growing global vendor support, provides powerful and relevant proof statements for government policy makers and regional health information organizations in the United States.

1265 ISO TC 215 has asked IHE to establish a liaison and has endorsed the IHE process and the existing IHE Integration Profiles as ISO TR28380. The EHR Association strongly supports these healthcare-professional led collaborative efforts involving standards development organization, HIT vendors and nationwide initiatives, and recommends that integration profile development should continue to be conducted as a global activity by expanding the IHE initiative.

1270



## Implementation Progress

1275 Much progress has been accomplished over the past three years in delivering more effective  
 interoperability. This elements of the interoperability roadmap presented in this document highlights that  
 a serious effort has been made by the industry in close collaboration with other stakeholders to bring  
 standards-based interoperability closer to reality especially in the cross-enterprise space, where ad-hoc  
 1280 integration solutions have demonstrated their limitations. Crossing organizational boundaries requires the  
 robust and unambiguous deployment of standards. Reflecting back on the five general maturity steps  
 (See Section Roadmap Communications Services Model – Implementation Phases) the table below  
 provides a pictorial depiction of the state as of early 2009.

1285

| Roadmap Phase                   | Phase 1<br>Sharing Care<br>Summaries | Phase 2<br>Share Diagnostic<br>Results and<br>Therapeutic<br>Information | Phase 3<br>Advanced Clinical<br>Support and<br>Access Control | Phase 4<br>Collaborative<br>Care, Active<br>Quality Reporting<br>and Health<br>Surveillance |
|---------------------------------|--------------------------------------|--|---|---|
| <b>Maturity Steps</b>           |                                      |  |   |   |
| <i>Standards in Development</i> |                                      |  | 2008  |   |
| <i>Standards Harmonized</i>     | 2005-2006                            | 2006-2007  |   |   |
| <i>Standards Implementable</i>  | 2008                                 |  |   |   |
| <i>Standards Piloted</i>        |                                      |  |   |   |
| <i>Standards Adopted</i>        |                                      |  |   |   |

**Figure 8: Interoperability Maturity in 2009**

1290 Over the past two years, the need for interoperability in health care has risen. At the same time, public  
 awareness regarding the critical role that interoperability plays has also increased. Many physicians have  
 deployed electronic interfaces for laboratory results, and some for laboratory ordering. The  
 implementation of e-prescribing has also begun to take place in several areas across the country.

1295 Although hampered by the costs and complexities of interoperability with the ad-hoc standards of the  
 1990's, several HIE projects have been deployed. As shown in the figure above, the new generation of  
 harmonized standards and detailed specifications discussed in this roadmap has resulted in successful  
 but small-scale pilots. The limited nature of these efforts can be attributed to the lack of compatible EHR  
 systems deployed where these HIEs have emerged. Today, in early 2009, EHRA has identified a small  
 number of HIEs that are in clinical use where patient summaries or lab reports are being shared  
 according to the HITSP/IHE profiles, as proposed by this roadmap. However, given the number of such  
 1300 HIEs that are in advanced planning stages and that should be operational later in 2009 and early 2010,  
 an acceleration towards adopted interoperability is on its way. This is a result of the combined interest by  
 providers to improve their operation, the new incentives for deploying compliant EHR systems, and the  
 availability of certified interoperable products.

**Appendix I: Benefits of Roadmap Implementation**

| <b>Current Status</b>   |  |                                  |   |  |
|---|--|----------------------------------|---|--|
| <b>Use Case</b>   | <b>Interoperability Level<sup>3</sup></b>                            | <b>Roadmap Services Utilized</b> | <b>Quality and Effectiveness Benefits</b>   | <b>Cost Saving/ Financial Benefits</b>             |
| <p>Dr. Ernesto Africano, a specialist in a solo practice, uses an electronic health record (EHR) system in his solo office. The system helps him keep track of his patients' progress, saves him time, and ensures that patient records are legible and easy to share with his patients' primary care doctors after they come to see him.</p> <p>He still has to maintain paper charts, however, because of the volume of information he receives via fax and "snail mail."</p> | <p>Level 2 – Machine Transportable Data Exchange (email and fax)</p> | <p>None</p>                      | <ul style="list-style-type: none"> <li>• Makes patient charts more legible and easily accessible</li> <li>• Provides clinical decision support to reduce adverse events and improve patient safety</li> <li>• Shortens revenue cycle by supplementing charts with tools to support immediate clinical documentation and billing processes</li> <li>• Improves productivity and staff satisfaction through streamlined workflow</li> <li>• Provides management reporting to improve practice operations and quality</li> </ul> | <p>Annual net return: \$22 billion<sup>4</sup></p> |

<sup>3</sup> Walker, Jan; Pan, Eric; Johnson, Douglas; Alder-Milstein, Julia; Bates, David; Middleton, Blackford. "The Value Of Health Care Information Exchange and Interoperability". Health Affairs, 19 January 2005.

<sup>4</sup> *Ibid.*

(Appendix I, con't.)

| <b>Phases 1 and 2</b>  |   |  |   |  |
|--|---|--|---|--|
| <b>Use Case</b>  | <b>Interoperability Level</b>   | <b>Roadmap Services Utilized</b>   | <b>Quality and Effectiveness Benefits</b>   | <b>Cost Saving/<br/>Financial Benefits</b>         |
| <p>Many primary care practices have EHRs, and the hospital, labs, and pharmacies are increasingly electronic. Using the latest version of EHR software, Dr. Africano is able to send and receive patient medical record information electronically when primary care physicians refer patients to him. He can manage most patient prescriptions electronically, receive patient lab results immediately, and populate his EHRs automatically with information he needs to make patient care decisions. Dr. Africano is able to provide better patient care because the system guides his decision-making with clinical alerts as to best evidence-based practice when he places orders and recommends treatments. He can rapidly obtain aggregated views of patient histories, scan through images, and identify key information for more detailed assessments of specific findings because this information is stored and received in a semi-structured form. He is now able to scan the remaining paperwork into the patients' chart because it is more affordable, making his office paperless.</p> | <p>Level 3 – Machine Organizable Data – structured messages with nonstandardized data requiring interfaces, translation, and mapping between different formats and vocabularies</p> | <p>Security and Access Services</p> <ul style="list-style-type: none"> <li>• Patient identity</li> <li>• Authentication</li> </ul> <p>Persistent Information Access</p> <ul style="list-style-type: none"> <li>• Medical summaries</li> <li>• Referrals</li> <li>• Discharge summaries</li> <li>• Laboratory results</li> <li>• Imaging results</li> </ul> <p>Workflow Services</p> <ul style="list-style-type: none"> <li>• e-Prescribing (on-line transmission of prescription and refills)</li> <li>• Notification of information availability</li> </ul> | <ul style="list-style-type: none"> <li>• Improves patient care decision making and reduces duplicate tests by providing a complete view of patient information across all sources</li> <li>• Uses advanced decision support to reduce adverse events and support implementation of evidence-based care interventions</li> <li>• Streamlines workflow to coordinate and manage care services across settings</li> <li>• Improves patient compliance and satisfaction</li> <li>• Encourages collaboration and team-based care by increasing data sharing</li> </ul> | <p>Annual net return: \$24 billion<sup>5</sup></p> |

<sup>5</sup> *Ibid.*

1315 (Appendix I, con't.)

| <b>Phases 3 and 4</b>   |   |  |   |  |
|---|---|--|---|--|
| <b>Use Case</b>   | <b>Interoperability Level</b>   | <b>Roadmap Services Utilized<br/>(Phase 2 +items below)</b>  | <b>Quality and Effectiveness<br/>Benefits</b>   | <b>Cost Saving/<br/>Financial Benefit</b>          |
| <p>The most recent version of Dr. Africano's EHR system enables a more patient-centric design for office practice because patients schedule their appointments on-line and supply medically related information from their personal health record before they arrive at the office. This, in combination with the ability to view encounter information from other providers, has led to more time with patients. Patients are able to access their care plan and instructions through their personal health records.</p> <p>Dr. Africano can place radiology orders electronically and follow patients in real-time when they're admitted to the nearby community hospital. The EHR gives him better capabilities to monitor the quality of care with decision support at the point of care, as well as with reports that show various quality measures of patient populations. As a byproduct of using the EHR to care for patients and document their care, the quality measures required by insurance companies' pay-for-performance programs are captured and passed to Dr. Africano's billing system for automated reporting. The EHR also automatically captures and reports most surveillance data needed for public health surveillance and reporting.</p> | <p>Level 4 – Machine Interpretable Data – structured messages with standardized and coded data using same format and vocabularies</p> | <p>Security and Access Services</p> <ul style="list-style-type: none"> <li>• Patient directed access</li> </ul> <p>Persistent Information Service</p> <ul style="list-style-type: none"> <li>• Patient-created information</li> <li>• Patient interaction/updates</li> </ul> <p>Dynamic Information Services</p> <ul style="list-style-type: none"> <li>• Dynamic queries for meds/allergies/problems, available to follow time-critical patient care</li> </ul> <p>Workflow &amp; Quality</p> <ul style="list-style-type: none"> <li>• Quality reporting and on-line connection to specific labs</li> <li>• Advanced biosurveillance</li> </ul> | <ul style="list-style-type: none"> <li>• Accommodates more growth in patient volume</li> <li>• Improves quality of care for complex problems</li> <li>• Increases patient involvement in care process</li> <li>• Offers open access to appointment scheduling</li> <li>• Decreases cost of compliance auditing</li> <li>• Provides population management capabilities</li> <li>• Enables reimbursement for virtual encounters</li> <li>• Supports “pay for performance” programs</li> </ul> | <p>Annual net return: \$87 billion<sup>6</sup></p> |

<sup>6</sup> Ibid.

## Appendix II: Roadmap Standards and Integration Profiles

1320 This Appendix provides a detailed specification of the HITSP Construct and associated Integration Profile supporting each Communication Service. It also identifies the standards on which these Integration Profiles rely.

### EHR Association Interoperability Roadmap Phase 1

| <b>Patient Identification Management</b>  |   |   |   |
|---|---|---|---|
| <b>Communication Service Use Case</b>   | <b>Base Standard</b>  | <b>HITSP Constructs and Integration Profile (IP)</b>                                  | <b>Availability and Implementation Readiness</b>  |
| <b>Patient identifier cross-referencing and Patient demographics query.</b><br>Patient/consumer identification between Edge HIT systems and master patient indexes (MPI). | HL7 V2.5  | HITSP TP22 or IHE PIX Integration Profile<br>HITSP T23 or IHE PDQ Integration Profile | IHE ITI Tech Framework V5.0) Connectathon<br>2005-2009: > 40 implementations tested.<br>US-CCHIT selected, Canada, France, Italy, Austria, and Switzerland. |
| <b>Identification and Security</b>  |   |   |   |
| <b>Communication Service Use Case</b>   | <b>Base Standard</b>  | <b>HITSP Constructs and Integration Profile (IP)</b>                                  | <b>Availability and Implementation Readiness</b>  |
| <b>Audit trail, node authentication and transport encryption</b> Establish a solid security foundation among the communicating edge HIT and infrastructure systems.       | IETF RFC 8366 (approved by HL7, DICOM and ASTM)<br>IETF – TLS<br>X.509 certificates | HITSP T15 & T17 or IHE ATNA Integration Profile                                       | IHE ITI Tech Framework V5.0) Connectathon<br>2005-2009: > 50 implementations tested.<br>US-CCHIT selected, France, Italy, Austria, Switzerland.             |
| <b>Consistent Time</b><br>System clock synchronization  | IETF NTP  | HITSP T16 or IHE CT Integration Profile   | IHE ITI Tech Framework V5.0) Connectathon<br>2005-2009: > 50 implementations tested.<br>US-CCHIT selected, France, Italy, Austria, Switzerland.             |

1325

(Appendix II, con't.)

| <b>Persistent Information Management</b>   |  |  |  |
|--|--|--|--|
| <b>Communication Service Use Case</b>  | <b>Base Standard</b>   | <b>HITSP Constructs and Integration Profile (IP)</b>             | <b>Availability and Implementation Readiness</b>   |
| <b>Cross-enterprise document sharing</b><br>Infrastructure to publish a source persisted set of documents in a repository and reference them in a registry. Sources may query for specific documents, and retrieve them through their reference from repositories. | ISO-OASIS ebRS Registry Service<br>Web Services,<br>MTOM/XOP | HITSP TP13 or IHE XDS.b Integration Profile                      | IHE ITI Tech Framework V5.0)<br>2005-2009 Connectathons > 60 implementations tested.<br>US-CCHIT selected, Canada, Austria, France, Italy, Switzerland, China. |
| <b>CCD based Summaries.</b> Sharing of health summary information for healthcare and personal health records   | HL7 CDA Rel 2.<br>HL7 Continuity of Care Document            | HITSP C32 or IHE XPHR Content Profile<br>HITSP C80 Terminologies | IHE Patient care Coordination Technical Framework (V3.0).<br>2008-2009 Connectathons > 25 implementation tested.<br>US-CCHIT selected                          |
| <b>Cross-Enterprise Sharing of Medical Summaries.</b> Sharing of health summary information for physicians referral and hospital discharge.  | HL7 CDA Rel 2.<br>HL7 Continuity of Care Document            | HITSP C48 or IHE XDS-MS Content Profile                          | IHE Patient care Coordination Technical Framework (V3.0)<br>2007-2009 Connectathon > 25 implementation tested.<br>US-CCHIT selected                            |
| <b>Cross-Enterprise Sharing of Imaging Information.</b> Sharing of imaging reports and images studies among imaging facilities and care providers.   | DICOM images and structured reports<br>Text and PDF          | -IHE XDS-I Integration Profile                                   | Developed in 2005. IHE IP in trial implementation<br>2006-2009 Connectathon > 30 implementation tested.<br>US CCHIT, Canada, Netherlands, Ireland.             |
| <b>Workflow &amp; Quality</b>  |  |  |  |
| <b>e-Prescribing</b>   | NCPDP Script 8.1<br>MMA<br>NCPDP Implementation Guide        | HITSP TP43   | CCHIT-USA<br>Connectathon testing needed.  |

**EHR Association Roadmap Phase 2 Additions**  
Building on 2005-2006 Phase 1 Success

| <b>Patient Identification Management</b>   |   |  |  |
|--|---|--|--|
| <b>Communication Service Use Case</b>  | <b>Base Standard</b>  | <b>HITSP Constructs and Integration Profile (IP)</b>   | <b>Availability and Implementation Readiness</b>   |
| <b>Patient identifier cross-referencing and Patient demographics query.</b><br>Patient/consumer identification between Edge HIT systems and master patient indexes (MPI).  | HL7 V3.0  | IHE PIX Integration Profile Extension<br>IHE PDQ Integration Profile Extension   | IHE ITI Tech Framework Supplement for Trail Implementation – 2008<br><br>Leverages Canada & Netherlands experience                 |
| <b>Cross-Community Patient Identification and Location</b>   | HL7 V3.0  | IHE XCPI Integration Profile   | White Paper - Sept 2008.<br>IHE Trial Implementation Profile – 2009<br>IHE ITI & NHIN collaboration.                               |
| <b>Persistent Information Management</b>   |   |  |  |
| <b>Communication Service Use Case</b>  | <b>Base Standard</b>  | <b>HITSP Constructs and Integration Profile (IP)</b>   | <b>Availability and Implementation Readiness</b>   |
| <b>Cross-Enterprise Document Interchange</b><br>Point to point interchange, either on physical storage media (CD or USB), or through document sets secured e-mail “push”.  | <i>Candidate Stds:</i><br>9660 CD or USB.<br>E-mail, S-MIME | HITSP T33 or IHE Cross-Enterprise Document Media Interchange (XDM)<br>HITSP T31 or IHE Cross-Enterprise Document Reliable point-to-point Interchange (XDR) | IHE IT Infrastructure Technical V5.0<br>2009 Connectathon > 5 implementation tested.   |
| <b>Cross-Community Access</b><br>Infrastructure to access from an HIE persisted set of documents from remote HIEs. Sources in an HIE may query for specific documents, and retrieve them through their reference from repositories from multiple HIEs. | ISO-OASIS ebRS Registry Service<br>Web Services, MTOM/XOP   | HITSP TP13 or IHE XCA Integration Profile  | IHE ITI Tech Framework Supplement<br>2008-2010 Connectathons > 6 implementations tested.<br>US-NHIN Trial Implementation selected. |
| <b>Sharing of Laboratory Reports.</b> Share laboratory results (sets of laboratory tests ordered and have been performed and validated). See Note  | HL7 CDA Rel 2.<br>HL7 V3 Lab                                | HITSP C37 or IHE XDS-Lab Sharing of Laboratory Report Content Profile  | IHE Laboratory Tech Framework (V3.0)   |

(Appendix II, con't.)

| <b>Persistent Information Management (Continued)</b>  |   |   |  |
|---|---|---|--|
| <b>Sharing of Scanned Documents.</b><br>Sharing of scanned paper documents with other healthcare entities.  | HL7 CDA Rel 2.<br>PDF/A                                       | IHE XDS-Scan Docs   | IHE IT Infrastructure Technical Framework (V5.0)                                       |
| <b>Claims Attachments of Scanned Documents</b>  | <i>Candidate Stds:</i><br>HL7 CDA Rel 2.<br>PDF<br>HL7 V3 Lab | Claim Attachments NPRM – Should be a compatible subset of XDS-Lab and XDS Scan. | To be developed in 2006/2007 by HL7 Claim Attachment                                   |
| <b>Immunization Content Document.</b><br>Sharing of an immunization record between EHRs, PHRs and Immunization Information Systems  | HL7 CDA Rel 2.<br>HL7 V3 Immunizations                        | HITSP C78 or IHE Immunization Content Profile                                   | IHE Patient care Coordination Technical Framework (V3.0) Trial Implementation          |
| <b>Dynamic Information Access</b>   |   |   |  |
| <b>Query Immunization Registry</b>  | HL7 V2.5  | Multiple Integration Profiling efforts non coordinated                          | Profiling incomplete and Connectathon testing needed.                                  |
| <b>Workflow &amp; Quality</b>   |   |   |  |
| <b>Ordering and real-time receipt of Lab Results</b><br>This Communication Service addresses the on-line ordering of laboratory work (on some sample) and the real-time sending of results (partial or complete). See Note. | HL7 V2.5.1  | HITSP C37 and C35 or IHE Lab Scheduled Workflow                                 | .<br>2009 Connectathon > 5 implementation tested.<br>CCHIT-USA (only message content)  |
| <b>Bio Surveillance Info Entry</b>  | <i>Candidate Stds:</i><br>HTPP+XFORMS                         | IHE Request Form for Data Capture   | IHE IT Infrastructure Technical Framework Supplements for Trial Implementations -2008  |
| <b>Clinical Trial Capture</b>   | <i>Candidate Stds:</i><br>HTPP+XFORMS                         | IHE Request Form for Data Capture   | IHE IT Infrastructure Technical Framework Supplements for Trial Implementations -2008. |

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